

Caerphilly County Borough
Local Development Plan up to 2021

Annual Monitoring Report 2021 (including the Annual Community Infrastructure Levy Report)

Covering the period 1 April 2019 – 31 March 2021

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1. Introduction

- Development Plan up to 2021 (LDP) was formally adopted by Caerphilly County Borough Council (CCBC) on the 23 November 2010. Following the adoption of its LDP, the Council has a statutory obligation under section 76 of the Planning and Compulsory Purchase Act 2004 to produce an Annual Monitoring Report (AMR) for submission to the Welsh Government (WG).
- 1.2 The requirement to publish an AMR for 2020 was removed as a result of the Covid-19 pandemic. This, the ninth AMR, therefore covers a two-year period (1 April 2019 31 March 2021) and must be submitted to Welsh Government by the end of October 2021.
- 1.3 The main aim of the AMR is to assess the extent to which the LDP Strategy and strategy policies are being achieved. It therefore has two primary roles: firstly to consider whether the policies identified in the monitoring process are being implemented successfully; and secondly to consider the plan as a whole against all of the information gathered to determine whether a complete or partial review of the plan is necessary.

- 1.4 The 2013 AMR concluded that a review of the LDP was required. The review was commenced and a Replacement LDP was progressed through to deposit stage before being formally withdrawn by the Council in October 2016.
- 1.5 The most recent (2019) AMR also concluded that a review of the LDP was required. To this end, Council resolved in October 2019 to commence a review. Subsequently, a draft Review Report was prepared, which concluded that a revision of the LDP was necessary. The Review Report and accompanying draft Delivery Agreement were made subject to public consultation between January and March 2021, and approved by Council in June 2021.
- **1.6** The 2021 AMR will address the following:
 - A summary of the key findings in respect of the SA/SEA monitoring for the period 1 April 2019 to 31 March 2021;
 - A summary of the key findings in respect of the strategy policies for the monitoring period 1 April 2019 to 31 March 2021;
 - The statutory indicators required by Welsh Government;
 - An update on the implementation of the Community Infrastructure Levy (CIL); and
 - Identify actions to be undertaken.

2. Executive Summary

- 2.1 It is a statutory requirement that the Council submits an Annual Monitoring Report to the Welsh Government that monitors whether or not the LDP is being implemented successfully. The overall purpose of the AMR is to identify whether the LDP Strategy, or any of the strategy policies are not being implemented and, where they are not, identify steps to rectify this.
- 2.2 This is the ninth AMR to be prepared for the Caerphilly County Borough Local Development Plan up to 2021 (LDP) and it monitors the period from 1 April 2019 to 31 March 2021. The Council is required to submit the 2021 AMR to WG by 31 October 2021.
- 2.3 Monitoring of the plan indicates that the following policies triggered in 2021, having also done so in 2019 (no 'new' policies triggered):
 - SP3: Development in the Southern Connections Corridor;
 - SP4: Settlement Strategy;
 - SP5: Settlement Boundaries;
 - SP8: Minerals Safeguarding;
 - SP10: Conservation of Natural Heritage;
 - SP15: Affordable Housing Target;
 - SP16: Managing Employment Growth;
 - SP17: Promoting Commercial Development;
 - SP18: Protection of the Strategic Leisure Network;
 - SP19: Transport Infrastructure Improvements;
 - SP20: Road Hierarchy.

- **2.4** The following did not trigger, despite having done so in 2019:
 - SP2: Development in the Northern Connections Corridor;
 - SP14: Total Housing Requirements.
- 2.5 The 2021 AMR also includes the results of the SA/SEA monitoring, which is required by the SEA Directive and national policy. This is set out in Chapter 4 and identifies a balance between positive and negative though it is somewhat mixed, with a slight shift towards positive records between this monitoring period and the last, but the opposite being the case when compared to the longer term position i.e. since 2010. This points to an overall conclusion of long-term variability and fluctuation, from which it is difficult to identify clear trends.
- 2.6 The 2021 AMR is also required to include information relating to the mandatory indicators specified by Welsh Government. These are discussed in Chapter 6.
- 2.7 An overview of the LDP monitoring data for the 2021 AMR provides an interesting insight into the implementation of the LDP over the monitoring period. Of particular note are the following:
 - The annual house building rate rose from a low of 122 units in 2018/19 to 336 in 2019/20 and 417 in 2020/21;
 - Whilst there is no longer a housing land supply figure, the 417 units delivered in 2020/21 is still beneath the annual requirement of 575, as set out in the housing trajectory. In terms of cumulative completions, there is a deficit of over 3,000 units compared to the cumulative requirement.
 - The average house price in the County Borough has risen to £154,433. For the first time since the adoption of the

- LDP, this is now more than five times average earnings.
- Unemployment fell to 4.5% (from 5.2%), and the number of people in employment rose to 84,600 (from 81,900).
- 11 ha worth of planning permission was granted on employment land since 2019, though development of allocated sites (EM1) has stagnated.
- Commercial vacancy rates in four of the five principal town centres have increased, though not markedly, and fallen in Ystrad Mynach. The rates for Caerphilly and Ystrad Mynach are below 10% (Caerphilly and Risca in 2019) with the remainder above that mark. Bargoed remains the only town centre whose vacancy rate is over 20%.
- Not unexpectedly, footfall in Caerphilly, Blackwood and Bargoed has dropped sharply since 2020, as a result of the Covid-19 pandemic.
- monitoring statement for the Council's implementation of its community infrastructure levy (CIL). This is the sixth year the Council has included this. Just over £935k was collected in revenue during 2020/21, whilst £109k has been passed to town and community councils during this time. £2.76 million was available to the Council to deliver appropriate infrastructure as of 1 April 2021.
- 2.9 The 2013 AMR and subsequent AMRs clearly identified the need for the LDP to be reviewed. Work commenced on a review of the LDP in 2013, but in July 2016 the Council resolved to withdraw the 1st Replacement LDP and seek support for the early preparation of a Strategic

- Development Plan (SDP) for the Cardiff Capital Region (CCR).
- 2.10 In 2019, Council resolved to agree to commence work on the SDP, alongside other CCR member authorities, thereby meeting the 2016 resolution. Regulations to oversee the preparation of SDPs and allow for the creation of Corporate Joint Committees (CJCs) the bodies responsible for their preparation have been laid before the Senedd and come into effect between March 2021 and February 2022. Assuming that SDP preparation commences next year, this is likely to mean the absence of an adopted SDP until late 2025/early 2026.
- 2.11 The most recent (2019) AMR in October 2019 also concluded that a review of the LDP was required. To this end, Council resolved to commence a review. Subsequently, a draft Review Report was prepared, which concluded that a revision of the LDP was necessary. The Review Report and accompanying draft Delivery Agreement were made subject to public consultation between January and March 2021, and approved by Council, and subsequently Welsh Government, in June 2021, thereby committing the Council to the plan preparation timetable contained therein.
- for Housing and Local Government issued clarification in respect of LDP expiry dates, stating that LDPs adopted prior to 4 January 2016 "will remain the LDP for determining planning applications until replaced by a further LDP." Whilst this eliminates the possibility of a policy vacuum until such time as the 2nd Replacement LDP is adopted, those reasons set out in the 2019 AMR for the review of the LDP remain applicable:

- There is a statutory requirement to move to review after four years;
- There has been a substantial passage of time since the 2013 AMR identified the need to prepare a new plan;
- There is an urgent need to increase the housing land supply to deliver market and affordable housing;
- There is an urgent need to identify additional employment land to encourage economic growth in the County Borough;
- Further unplanned development may be allowed on appeal in the shortterm.
- **2.13** The 2021 Annual Monitoring Report therefore concludes and recommends that:
 - R1 Substantial progress has been made in implementing the Caerphilly County Borough Local Development Plan, adopted 2010
 - R2 In light of the conclusions of the most recent Review Report, preparation of the 2nd Replacement Local Development Plan should continue, consistent with the processes and timetable set out within the approved Delivery Agreement
 - R3 In the period up to the adoption of a new Replacement LDP, the Council will continue to address the shortfall in the housing land supply through proactive action, including:

- Considering proposals for new residential development on their relative planning merits on a siteby-site basis and have due regard for the need to increase the housing land supply in line with national planning policy and guidance;
- Lobbying Welsh Government to establish funding mechanisms to incentivise sites in low viability areas and promote remediation of suitable brownfield sites for development;
- Utilising innovative funding models to bring forward Council owned sites with viability issues;
- The identification of schemes through the Regeneration Project Board where funding opportunities could be exploited to deliver regeneration projects, including for housing and employment;
- Prioritise affordable and new build Council housing on brownfield sites to help preserve our natural environment;
- Work to ensure new housing and other Council led development schemes complies with high environmental standards to help address the climate emergency.

3. Contextual Changes

- 3.1 External factors need to be considered as part of the AMR and consideration given to their impact upon the implementation of LDP policy. Therefore by seeking to understand how external factors have impacted on the delivery of the LDP, the Council will gain a better understanding of what it can do to facilitate the implementation of the Plan.
- the changes to external factors that have had, or could have, an influence on the implementation of the Plan and therefore on development in the County Borough. These include changes to national policy or legislation; external conditions; and local considerations. The key policy changes are set out below.

Future Wales: the National Plan 2040

- published the national development framework *Future Wales*, which sits alongside Planning Policy Wales but also forms part of the development plan alongside LDPs at the local level (and, in time, SDPs at the regional level). In the period up to 2040, it will:
 - set out where nationally important growth and infrastructure is needed and how the planning system nationally, regionally and locally - can deliver it;
 - provide direction for strategic and local development plans and support the determination of developments of national significance;
 - support national economic, transport, environmental, housing, energy and cultural strategies and ensure they can

- be delivered through the planning system; and
- be reviewed every five years.
- of the Well-Being of Future Generations
 Act and the seven well-being goals, and
 its policies are influenced by 11 outcomes
 which are based on the national planning
 principles and national sustainable
 placemaking outcomes set out in Planning
 Policy Wales.
- Borough into the South East Wales region, alongside the other nine Cardiff Capital Region authorities, and identifies it as forming part of a national growth area (Cardiff, Newport and the Valleys), in which sustainable growth in employment and housing opportunities, as well as infrastructural investment, is supported.
- **3.6** Key policy considerations include:
 - Emphasis on placemaking (the sustainable integration of a mix of uses);
 - Welsh Government's role in terms of assisting with land assembly and infrastructural investment;
 - 'Town centre first' locating new commercial, education, health, leisure and public service facilities – as well as retail – within town centres;
 - Delivery of affordable housing;
 - Ecological and environmental resilience;
 - Connectivity, including Active Travel;
 - Low carbon energy, including a criteria-based policy for renewable and low-carbon energy generation.

- decisions on the scale and location of growth, both in terms of housing and employment. However, as the SDP for South East Wales will be some years away, the 2nd Replacement LDP, once adopted, will fulfil these functions for Caerphilly County Borough initially.
- **3.8** Key considerations for the Cardiff, Newport and the Valleys national growth area include:
 - Supporting the area as the focus for strategic economic and housing growth, essential services and facilities, and infrastructure;
 - Supporting Cardiff's status as the primary national centre for a range of services;
 - Increasing Newport's strategic role as a focus for sustainable growth and investment;
 - Supporting co-ordinated regeneration in the Valleys to improve well-being, increase prosperity and address social inequality.

identifies a green belt between Cardiff/
Newport and Caerphilly (stretching east to the English border) to manage urban form and growth. An 'area of consideration' is indicated in vague terms, but it will be for the SDP to determine the detailed location.

Planning Policy Wales (Ed. 11)

3.10 Planning Policy Wales (PPW) sets out the national land-use planning policies of the Welsh Government and provides the basis to inform policies and land-use allocations in Local Development Plans (LDPs). It is also a material consideration for decision makers in determining planning applications. Edition 11 of PPW was published in February 2021 to align with Future Wales, and those policy considerations listed above. Changes were also made to the 'Housing Delivery' section, removing the five-year housing land supply policy and replacing it with an explicit statement that the housing trajectory, as set out in an adopted LDP, will be the basis for monitoring the delivery of housing.



Revocation of Technical Advice Note (TAN) 1: Joint Housing Land Availability Studies

- 3.11 As stated in the 2019 AMR, paragraph 6.2 of TAN 1, which regarded the five-year housing land supply as a material consideration in the determination of planning applications, was disapplied in 2018, instead putting the onus on "decision makers (i.e. local authorities) to determine the weight to be attributed to the need to increase housing land supply where a LPA has a shortfall".
- 3.12 Subsequently, Welsh Government undertook a 'Review of the Delivery of Housing through the Planning System', including a call for evidence which highlighted that many adopted LDPs were failing to deliver the number of new homes required, and also explored the issue of the measuring of housing land supply and its interrelationship with the monitoring of LDPs. This confirmed that the policy framework then in place for ensuring housing delivery and the associated monitoring mechanism were not sufficiently aligned with the LDP process. Consequently, in March 2020, Welsh Government revoked TAN 1 in its entirety and replaced it with a requirement to prepare a housing trajectory, which will be set out in each adopted LDP and will form the basis for monitoring the delivery of housing.
- 3.13 Research undertaken in respect of appeal decisions in Wales by the planning consultancy Lichfields highlighted that, since 2020, housing delivery remains an important consideration. In each of the cases looked at, the inspector has not rejected the housing need case, despite

- the requirement to demonstrate a five-year housing land supply having been revoked.
- 3.14 The Planning Inspectorate in Wales continues to take the view that, despite these policy changes, the under-delivery of housing remains a material consideration. Matters to be considered in determining the weight to be attributed to under-delivery include:
 - The extent of the shortfall;
 - The length of time there has been a shortfall;
 - How soon the Council will be able to demonstrate through an adopted LDP that it will meet the area's housing need.

Development Plans Manual (Ed. 3)

- Manual was published in March 2020, and forms the primary guidance document for LDP preparation. Of key importance is the new requirement for each local authority to prepare a housing trajectory which will be a summary of site specific phasing information for all sites within an LDP, articulated on an annual basis. It will serve as the key mechanism to demonstrate how all sites will be delivered in the identified timescales, throughout the plan period, to meet the dwelling requirement.
- adopted in 2010 and therefore predates this requirement. However, whilst a trajectory will need to be prepared in relation to the 2nd Replacement LDP, it is also a requirement for each AMR to set out a trajectory going forward. As stipulated by

the Manual, each AMR for the remainder of the lifetime of the adopted LDP will monitor the annual level of housing completions against the average annual requirement (AAR) as specified in the trajectory. This is set out in Appendix 1.

Corporate Joint Committee and Strategic Development Plan Regulations

3.17 Welsh Government undertook consultation in late 2020 on the tabling of regulations concerning the establishment of corporate joint committees (CJCs) and the preparation of SDPs. These have since been laid before the Senedd specifically, the South East Wales Corporate Joint Committee Regulations 2021 in respect of the South East Wales region. The South East Wales CJC will comprise elected representatives of the ten local authorities (plus, for SDP purposes, the Brecon Beacons National Park) and will assume the role of preparing the region's SDP (previously the responsibility of the Strategic Planning Panel). The CJC will be responsible for its own budget and staff and will have subsidiary powers in relation to the exercise of its functions, as well as the economic well-being function set out in the Local Government and Elections (Wales) Act 2021 (anything which it considers is likely to promote or improve the economic well-being of its area).

Conclusion

- **3.18** Several important changes to legislation and national policy have taken place since the 2019 AMR which will have a significant influence on the planning policy framework of the 2nd Replacement LDP.
- **3.19** Future Wales now forms part of the development plan alongside the adopted

- LDP, and it therefore impacts directly on the consideration of planning applications currently being determined by the Local Planning Authority. The creation of a national growth area for Cardiff, Newport and the Valleys and the requirement to delineate a green belt south of Caerphilly will affect both the level and location of growth to be planned for, as well as measures seeking to limit that growth for both the 2nd Replacement LDP and the regional SDP.
- **3.20** The revocation of TAN 1 and the requirement to prepare a housing trajectory as set out in the LDP Manual should align the measurement of housing delivery more clearly to the LDP process. However, recent appeal decisions highlight that under-delivery of housing remains a pertinent issue and continues to be taken into account by inspectors. This will remain relevant to Caerphilly County Borough prior to the adoption of the 2nd Replacement LDP (as the housing land supply was consistently lower than five years in the latter part of TAN 1's lifetime) and the Council will need to try to continue to address this shortfall in the interim.
- been established in law, SDP preparation is yet to commence and a number of years are therefore likely to elapse prior to its adoption. It is therefore incumbent upon the Council to continue to progress the 2nd Replacement LDP as per the Delivery Agreement in order to give local effect to the policies enshrined in Future Wales, and to ensure a sound basis for decisions regarding development up to 2035.

4. Strategic Environmental Assessment/ Sustainability Appraisal Monitoring

4.1 The results of the SEA monitoring process are set out in Appendix 2. It should be noted that the monitoring period for the 2021 AMR is 1 April 2019 – 31 March 2021. The findings of the assessment are included in the columns headed 2020 and 2021.

2020 and 2021 SEA Monitoring Results

- change from year to year due to small changes derived from the vagaries of development and external factors.

 Consequently, an overview of the trends and overall picture will provide a more comprehensive and robust analysis of the effects of the LDP than any single year, which effectively will only provide a snapshot at a point in time.
- 4.3 There are 11 years of AMR results that need to be considered – the 2011 dummy run, AMR results from 2012 to 2019, and the most recently reported results for 2020

- and 2021. The key issues that need to be addressed are changes between 2021 and 2019 (representing the change over the most recent monitoring period), and changes between 2021 and the starting year (representing plan period change).
- **4.4** The first consideration is the number recorded for each type of result. Table 1 below sets out the SEA monitoring results by type and year.
- **4.5** In 2021, there was one double negative effect recorded:
 - Air, noise, light and odour pollution, and air quality – an increase in the number of recorded noise, light and odour complaints was recorded.

Two single negatives were recorded:

- Housing for the first time since 2018, the average house price to earnings ratio increased from 1:4.9 to 1:5.02, moving further from the target of 1:4.4.
- Waste reduction these indicators, apart from reuse of construction

	Comparison of Effects										
Result	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
ХХ	3	0	0	0	2	0	2	1	2	1	1
x	4	8	5	2	4	4	5	9	5	3	2
O	2	5	9	7	4	5	4	4	4	8	6
+	6	6	5	9	6	9	6	4	9	3	3
++	2	3	3	4	5	4	3	3	1	1	1
DNA	7	2	1	0	1	0	3	1	1	6	9
NM	1	1	2	3	3	3	2	3	3	3	3

Table 1: Comparison of Effects, Results Over Time

- waste, moved in the 'wrong' direction between 2019 and 2021 (including an increase in waste to landfill, reduction in municipal waste recycled and the number of sites providing public recycling facilities).
- **4.6** The increase in waste baseline figures is as a result of Covid-related home working and house-clearance activities having a knock-on effect in terms of the municipal waste stream. The increase in waste to landfill, and reduction in the recycling rate, is due to waste disposal contractual issues relating to the reporting regime in place with NRW, which meant that some waste could not be counted towards the County Borough's recycling total, and is the subject of an ongoing legal challenge. The reduction in recycling facilities reflects the increase in brown bin coverage across the County Borough, which has rendered several local drop-off points (dating back to the 1990s) obsolete. The Council's network now centres on the six license and supervised household waste recycling centres, which collectively ensure Borough-wide coverage.

- 4.7 As in previous years, only one indicator recorded a double positive result the protection of geologically important sites, as there has been no loss of land for Regionally Important Geological Sites (RIGS) or geological Sites of Special Scientific Interest (SSSI).
- **4.8** Three single positives were recorded, relating to:
 - Availability of employment sites (reduction in vacancy rates to 11.5% from 13.2%);
 - Protection of cultural identity;
 - Protection and enhancement of important historic assets.
- 4.9 Neutral results (offsetting positives and negatives realising a stable balance position or where there has been no change) relate to education, wealth, health, retention of population and making the most efficient use of land. However, there has been an increase in the number of indicators not monitored due to a lack of information. Three indicators are permanently not monitored (NM) whilst for nine indicators, data was unavailable this year (DNA).
- **4.10** All negative indicators realised this year have also been negative in previous years, with the exception of waste reduction. No positive effects were seen for indicators

- that had not recorded positive effects in previous years. It is possible that additional positive effects would have been seen for other indicators, for which data this year was not available. Again, however, the balance this year is slightly more positive than negative.
- 4.11 Appendix 2 sets out the trends of how the objective results have changed over time, and gives an indication of whether they are constant or whether they are changing significantly, and if so in which direction. A number of indicators have switched between positive, neutral and negative over time, sometimes displaying significant annual variation. The results are heavily influenced by single events and variances in the data, which can skew results from one year to another.

Assessment of Recent Changes (2019-21)

- 4.12 Following a year of more negative effects being recorded in 2018, it was determined that the outcome of the 2019 AMR should be considered, prior to commenting on whether the 2018 effects were significant. The 2019 AMR displayed a slight shift towards positive effects, and this is maintained in 2021, albeit with a large number of indicators for which data was not available (DNA).
- results for both years of this monitoring period has been pollution. However, educational achievement recorded negative results for consecutive years between 2018 and 2019, as did housing, flooding, and making efficient use of land, whilst landscape protection did so between 2019 and 2020. Whilst some of these have been succeeded by neutral results, they have in some cases reverted to negative or are now in the DNA category.

Assessment of Long Term Changes (2011-21)

- **4.14** The long-term comparison indicates a slight shift towards negative effect since 2011, with three objectives each maintaining or realising positive or changes, and four objectives realising negative ones. The three positives are:
 - Availability of employment sites –
 whilst the vacancy rate in identified
 employment floorspace has fluctuated
 from 29% in 2012, it is 11.5% in 2021.
 - Protection of cultural identity the percentage of children educated in the medium of Welsh is 20.2% in 2021, above the 13.4% target;
 - Protection of important historic assets – no planning permission has been granted regarding Historic Parks and Gardens or other historic assets contrary to GGAT/Cadw advice, and the number of listed buildings on the Buildings at Risk Register reached its lowest point in 2017 and has remained there.

4.15 The negatives are:

- Air, noise, light and odour pollution

 the number of recorded complaints
 for noise, light and odour pollution
 continues to rise:
- Housing this is based on the average earnings to house price ratio, which has continued to grow (house prices are now five times average earnings);
- Making efficient use of land whilst the rate of development on grade 1-3 agricultural land has decreased, the percentage of development on brownfield land has also decreased since 2019 and is below the 77.9% target;

 Waste reduction – these indicators, apart from reuse of construction waste, moved in the 'wrong' direction between 2019 and 2021 (including an increase in waste to landfill, reduction in municipal waste recycled and the number of sites providing public recycling facilities).

Conclusion

- 4.16 The results of the SEA monitoring for 2021 are balanced between positive and negative though somewhat mixed, there being a slight shift towards positive records between this monitoring period (2020-2021) and the last AMR (2019), although the opposite is the case when compared to the longer term position. This points to an overall conclusion of long-term variability and fluctuation, from which it is difficult to identify clear trends. This is due to the site-specific nature of certain indicators, external circumstances and the fact that many indicators are considered relative to national averages.
- 4.17 Whilst several indicators have shown significant variation since the publication of the first AMR, the position regarding others is also uncertain, due to the number for which data was not available this year. However, a few indicators stand out for particular mention:
 - Air, noise, light and odour pollution
 negative in 2019, 2020 and 2021;
 - Educational achievement negative in 2018 and 2019, neutral in 2020 and 2021;
 - Housing negative in 2018 and 2019, neutral in 2020 and negative this year;
 - Flooding negative between 2015 and 2019, in the DNA category this monitoring period (2020 and 2021);

- Making efficient use of land –
 negative between 2017 and 2020 but
 neutral this year;
- Landscape protection negative in 2019 and 2020, in the DNA category this year.
- 4.18 However, caveats apply. While educational achievement indicators suggest a drop in the level of key stage 4 qualifications prior to 2020, the same is also true of the Welsh average against which they are compared. The housing objective is based solely on house prices, not rental values or housing condition, while the making efficient use of land objective does not have access to data relating to the land reclamation indicators.
- 4.19 Despite this, these are key areas of importance for the 2nd Replacement LDP and will be central to the preparation of that plan, as well as the new integrated sustainability appraisal (ISA) framework that will be developed and utilised parallel to plan preparation itself. This process will seek to give effect in land use terms to complementary initiatives such as the 21st Century Schools programme, and to identify sites for development that are compliant with well-being legislation and Welsh Government's renewed emphasis on placemaking as set out in Future Wales and PPW 11.
- 4.20 In terms of the remaining life of the adopted LDP, the Council will seek to continue to address the shortfall in the housing land supply through proactive means, yet ensuring that such proposals are sustainable within the context of local and national environmental policy, including through its role as sustainable drainage approval body (SAB).

5. LDP Policy Monitoring

- The 2019 AMR concluded that a review of the LDP was required. To this end, Council resolved in October 2019 to commence a review. Subsequently, a draft Review Report was prepared, which concluded that a revision of the LDP was necessary. The Review Report and accompanying draft Delivery Agreement were made subject to public consultation between January and March 2021, and approved by Council, and subsequently Welsh Government, in June 2021, thereby committing the Council to the plan preparation timetable contained therein. Preparation of the 2nd Replacement LDP has therefore commenced and is continuing.
- 5.2 Until such time as the 2nd Replacement LDP is adopted, the Council will continue to use the adopted LDP (up to 2021) for the determination of planning applications, along with national policy and Future Wales. Therefore, it remains necessary to understand those adopted LDP policies that are effective, and those that are not.
- results of the policy monitoring exercise, a summary of the triggered policies and a short assessment of the issue. A recommendation for action for each triggered policy is set out in Appendix 3.

- Chapter 8 will consider the implications of these results and Chapter 9 will recommend what actions, if any, are necessary.
- of the indicators and factors is set out in the Annual Monitoring Report Background Tables. These tables do not form part of the Annual Monitoring Report and, as a result, they are not included in it. The strategic policies are considered against the monitoring framework to identify if any of the policies are not being implemented in accordance with the development strategy. A summary of the results for each policy are set out in table 3 opposite:
- 5.5 As in 2019, a number of strategic policies are not delivering as anticipated. Nine are identified as not requiring action, whilst two (SP3 Development in the Southern Connections Corridor; and SP15 Affordable Housing Target) are deemed as being in need of intervention. However, 11 policies are being delivered in accordance with the strategy an improvement on the nine in 2019.



Strategic Policy Delivery Strategy Policies Performance Development in the HOVRA SP1 SP2 Development in the NCC Development in the SCC SP3 SP4 **Settlement Strategy Settlement Boundaries** SP₅ SP₆ Place Making SP7 **Planning Obligations** SP8 Minerals Safeguarding SP9 Waste Management **SP10** Conservation of Natural Heritage **SP11 Countryside Recreation SP12** Development of the Valleys Regional Park **SP13** Leisure Centre in the HOVRA **SP14 Total Housing Requirements SP15** Affordable Housing Target **SP16** Managing Employment Growth **SP17 Promoting Commercial Development SP18** Protection of the Strategic Leisure Network **SP19** Transport Infrastructure Improvement **SP20 Road Hierarchy SP21** Parking Standards **SP22** Community, Leisure and Education Facilities KEY Policy is being met or exceeded. No intervention required. Policy is not delivering as anticipated but is delivering sufficiently and does not require intervention measures. Policy is failing to deliver as anticipated and intervention measures should be considered.

Table 3: Strategic Policy Performance

6. Mandatory Indicators

- Plans Manual, Edition 3 set out those key indicators that should be included in monitoring frameworks (aside from local, contextual and SEA indicators). However, it was decided for consistency and comparison reasons that the 2016 AMR and subsequent AMRs will continue to include the 10 of the original 12 mandatory indicators still monitored. These indicators are:
 - The housing land supply taken from the current Housing Land Availability Study (required by Regulation 37);
 - The number of net additional affordable and general market dwellings built in the LPA's area (required by Regulation 37);
 - The net employment land supply/ development (ha/sq m.);
 - The amount of development, including housing, permitted on allocated sites in the development plan as a % of development plan allocations and as % of total development permitted (ha and units);
 - The average density of housing development permitted on allocated development plan sites;
 - The amount of new development (ha) permitted on previously developed land (brownfield redevelopment and conversions) expressed as a percentage of all development permitted;
 - The amount of major retail, office and leisure development (sq. m) permitted

- in town centres expressed as a percentage of all major development permitted (TAN 4);
- The amount of development permitted in C1 and C2 floodplain areas not meeting all TAN 15 tests;
- The amount of greenfield and open space lost to development (ha) which is not allocated in the development plan;
- The amount of waste management capacity permitted expressed as a percentage of the total capacity required, as identified within the Regional Waste Plan (TAN 21) [not monitored];
- The extent of primary land-won aggregates permitted in accordance with the Regional Technical Statement for Aggregates expressed as a percentage of the total capacity required as identified in the Regional Technical Statement (MTAN);
- The capacity of Renewable Energy developments (MW) installed inside Strategic Search Areas by type (TAN 8) [not monitored].
- 6.2 The results for these indicators are set out in the Mandatory Indicators Table in the Background Tables document. There is no requirement for commentary in respect of these indicators.
- of the aforementioned indicators (relating to the Housing Land Availability Study) is no longer monitored. The Development Plans Manual now requires that the following indicators are monitored, which relate to the housing trajectory:

- The annual level of housing completions monitored against the anticipated annual build rate (AABR);
- Total cumulative completions monitored against the anticipated cumulative completions rate.
- 6.4 However, the Manual is clear that for authorities who adopted their LDP prior to the publication of Edition 3, the average annual requirement (AAR) method should be used in preference to the AABR.

 Therefore, for the remainder of the lifetime of the adopted LDP, the AMR will monitor the two indicators above against the annual and cumulative requirements as specified in the trajectory.
- a full AMR for 2020 was removed by
 Welsh Government due to the Covid
 19 pandemic, the Council still prepared
 a Housing Delivery Statement for the
 monitoring period. This Housing Delivery
 Statement reported on the number of
 dwellings completed in 2019/20 and

- provided an assessment of forecasted future delivery for the provision of housing. The Statement also set out a number of key actions that should be considered in order to address the shortfall. The Housing Delivery Statement was agreed by full Council in January 2021.
- 6.6 The Housing Trajectory for the 2020/21 monitoring year is set out in Appendix 1. In accordance with the Development Plans Manual, a Housing Stakeholder Group has been set up to ensure completion figures are recorded correctly and to consider the timing and phasing of allocated LDP sites and sites with planning permission in respect of anticipated annual delivery rates.
- Group were consulted on the site-specific completions figure for 2021 and forecasts for future completions for the next 5 years in respect of allocated sites and sites with planning permission. The Group agreed the completions figure of 417 units.

 Comments were received in respect of the forecasts for two sites, and these forecasts were subsequently amended to reflect the comments received. There were no sites where the forecast for future completions could not be agreed by the group.

¹Housing Delivery Statement 2021 (Accessible EN).pdf

7. Community Infrastructure Levy

- (CIL) is a system of charges that local authorities can choose to levy against new development in their areas. Different rates of charge are identified for different types of development, dependent upon how viable each type of development is. The revenue generated from CIL is then used to fund infrastructure that will support future planned development in the County Borough. CIL was introduced in the County Borough on 1 July 2014. It is a mandatory charge that is levied against all new qualifying development.
- 7.2 Regulation 62 of the Community
 Infrastructure Levy Regulations 2010 (as amended) requires a collecting authority to publish an annual report in respect of CIL for every year when CIL receipts have been collected. This report is required to outline:
 - The total amount of CIL receipts received;
 - The total amount of CIL receipts spent, including:
 - The amount spent on each item of infrastructure;
 - The amount passed to any local council (town or community council);
 - The amount eligible to be passed to areas not covered by a local council;
 - The amount passed to third parties to provide infrastructure;
 - The amount of CIL receipts recovered from any local council;

- The total amount of CIL receipts that have been retained at the end of the reporting year;
- Details of infrastructure payments accepted by the Council.
- 7.3 Given that the reporting period for CIL is the same as that used for the Annual Monitoring Report for the LDP (1 April to 31 March) it makes sense that the Annual CIL Report be incorporated into the Annual Monitoring Report for that year. This will be published on the Council's website in October, in accordance with the requirements for publishing the Annual CIL Report (since no AMR was published in 2020, the CIL Report for that year was published independently).
- 7.4 Table 4 sets out the summary of CIL receipts and expenditures for the 2020/2021 monitoring period. During this period a total of £935,827.78 in CIL receipts were received by the Council. A total of £109,037.97 was paid to six local councils in accordance with the CIL Regulations. In addition to this a further £30,961.22 is being retained for use within those areas of the County Borough that are not covered by local councils.
- for considering and determining the expenditure of CIL receipts on infrastructure items on an annual basis. Specifically, expenditure will occur at the end of the financial year as part of the Council's budgetary considerations for the following year. To date, the Council has not allocated any of the CIL receipts to infrastructure projects but it is anticipated that the accumulated CIL receipts will support infrastructure projects included in the Council's Wellbeing and Place Shaping framework for the County Borough.

Local Council Area	CIL 2020/2021	Local Council CIL 2020/2021	Outside Local Council coverage 2020/2021	Admin Fees 2020/2021
Aber Valley	£0.00	£0.00		0.00
Argoed	£0.00	£0.00		0.00
Bargoed	£0.00	£0.00		0.00
Bedwas Trethomas & Machen	£355,835.50	£53,375.33		£17,791.77
Blackwood	£0.00	£0.00		£0.00
Caerphilly	£4,199.70	£629.96		£209.98
Darran Valley	£0.00	£0.00		0.00
Draethen, Waterloo & Rudry	£6,174.25	£926.14		£308.71
Gelligaer	£16,404.60	£2,460.69		£820.23
Llanbradach & Pwllypant	£0.00	£0.00		£0.00
Maesycwmmer	£0.00	£0.00		£0.00
Nelson	£0.00	£0.00		£0.00
New Tredegar	£0.00	£0.00		£0.00
Penyrheol, Trecenydd & Energlyn	£337,177.47	£50,576.62		£16,858.87
Rhymney	£0.00	£0.00		0.00
Risca East	£7,128.15	£1,069.23		£356.41
Risca Town	£0.00	£0.00		0.00
Van	£0.00	£0.00		0.00
Outside CC /TC coverage	£208,908.11		£30,961.22	£10,445.41
Total 2020/2021	£935,827.78	£109,037.97	£30,961.22	£46,791.38
Cumulative Total	£3,441,823.77	£426,086.01	£86,788.70	£172,091.18
Total Income	-	£3,441,823.77		
Total Expenditure		£598,177.19		
Retained for areas outside CC/TC coverage		£86,788.70		
CIL remaining for CCBC		£2,756,857.88		

Table 4: Community Infrastructure Levy Income and Expenditure Summary

7.6 The Council has reached agreement with all local councils that neighbourhood CIL payments will be made to the relevant community/town council by no later than

30 June each year. The relevant payments to the six community/town councils have been completed. Tables 5 and 6 detail any local council payments and spend.

Local Council Area	Local Council CIL Balance	CIL Revenue 2020/2021	CIL Spend 2020/2021	Remaining CIL Balance
Aber Valley	£0.00	£0.00	£0.00	£0.00
Argoed	£0.00	£0.00	£0.00	£0.00
Bargoed	£0.00	£0.00	£0.00	£0.00
Bedwas Trethomas & Machen	£88,566.47	£53,375.33	£0.00	£141,941.80
Blackwood	£6,092.94	£0.00	£5,789.53	£303.41
Caerphilly	£22,191.14	£629.96	£0.00	£22,821.10
Darran Valley	£0.00	£0.00	£0.00	£0.00
Draethen, Waterloo & Rudry	£926.14	£926.14	£1,852.28	£0.00
Gelligaer	£1,354.71	£2,460.69	£0.00	£3,815.40
Llanbradach & Pwllypant	£3,580.75	£0.00	£0.00	£3580.75
Maesycwmmer	£71,075.98	£0.00	£20,442.00	£50,633.98
Nelson	£0.00	£0.00	£0.00	£0.00
New Tredegar	£0.00	£0.00	£0.00	£0.00
Penyrheol, Trecenydd & Energlyn	£50,271.07	£50,576.62	£0.00	£100,847.69
Rhymney	£0.00	£0.00	£0.00	£0.00
Risca East	£5,795.37	£1,069.23	£0.00	£6,846.60
Risca Town	£2,960.31	£0.00	£2,960.31	£0.00
Van	£7,095.55	£0.00	£0.00	£7,095.55
Total 2020/2021	£259,910.43	£109,037.97	£31,044.12	£337,886.28

Table 5: Local Council CIL Payments and Spend

- **7.7** Table 7 details any payments and spend within areas that are not covered by local councils.
- 7.8 In accordance with the CIL Regulations, the Council has taken £46,791.38 of the CIL receipts in admin fees to assist in covering the cost of implementing and operating the CIL. The admin fees amount to 5% of the total CIL receipts for the year.
- **7.9** It can be confirmed that no infrastructure payments have been received in lieu of

- CIL and no CIL receipts have been passed to third parties to provide infrastructure. Given the above, the remaining amount of CIL receipts available for expenditure on infrastructure items is £2,756,857.88 as of 31 March 2021.
- **7.10** Use of the accumulated CIL receipts will be a key element of the funding proposals for the implementation of the Council's Wellbeing and Place Shaping framework.

Local Council	Project	CIL spend
Bedwas, Trethomas and Machen		
Blackwood	Commemorative Garden at Gordon Road	£5,789.53
Draethen, Waterloo and Rudry	Chevrons at Rudry Defibrillator	£1,449.60 £402.68
Gelligaer		
Maesycwmmer	Defibrillator Equipment for Maesycwmmer Primary School	£1442.00 £19,000.00
Risca Town	A number of planters and baskets in various locations in and around the Town Centre	£2,960.31

Table 6: Details of Local Council Spend 2020/21

Ward	Ward CIL Balance	CIL Revenue 2020/2021	CIL Spend 2020/2021	Remaining CIL Balance
Abercarn	£0.00	£570.00	£0.00	£570.00
Crumlin	£3,386.75	£444.87	£0.00	£3,831.62
Newbridge	£498.80	£1,081.55	£0.00	£1,580.35
Cefn Fforest	£0.00	£0.00	£0.00	£0.00
Pengam	£2,579.92	£8,616.99	£0.00	£11,196.91
Penmaen	£42,969.35	£17,140.29	£0.00	£60,109.64
Pontllanfraith	£2,432.41	£1,781.60	£0.00	£4,214.01
Crosskeys	£0.00	£0.00	£0.00	£0.00
Ynysddu	£3,960.25	£1,325.92	£0.00	£5,286.17
TOTAL	£55,827.48	£30,961.22	£0.00	£86,788.70

Table 7: Wards with no Local Council Coverage - CIL Payments and Spend

- 8. Commuted Sums and Financial Payments within Section 106 Agreements
- SP7, data is collected on the number of applications where a section 106 agreement has been signed, requiring the provision of physical infrastructure and/or financial contributions needed to make a development acceptable in planning terms. This section sets out the financial contributions that have been secured within the 2019/20 and 2020/21 monitoring years through the signing of section 106 agreements, together with information on the contributions that the
- Council have received from section 106 payments and commuted sums within these years.
- money secured through section 106 agreements in respect of financial payments and commuted sums. A commuted sum is a one-off payment of capital as a contribution towards the future maintenance of eligible assets to be adopted for the lifetime of the development. The rationale for seeking commuted sums for future maintenance and associated works is to ensure that the local authority has the financial resource to cover the upkeep and replacement of assets they adopt from developers.

Site	Payment type	Number of units	Amount Secured (2019/20)	Amount Secured (2020/21)
Virginia Park Golf Club, Caerphilly	LEAP and public open space; travel plan	350	£60,000 for travel plan, commuted sum to be determined at time of transfer	£68,000 for maintenance of changing rooms
Gelliargwellt Farm, Gelligaer	Maintenance monies to be held/used should dam remedial work not be completed by 31/12/2030	N/A		£2,500
Bedwellty Comprehensive School, Aberbargoed	Public open space	46		£19,500
Ty yn y Pwll Hotel, Trethomas	Enhanced transport provision			£15,000
Hawtin Park, Pontllanfraith	Culvert under adopted highway	190	£14,805	
Glanbrynar Farm, Pontllanfraith	Highway maintenance			£148,484
Total Amount Secured			£74,805	£253,484

Table 8.1: Commuted sums and financial payments agreed within a signed section 106 agreement

- **8.3** Table 8.2 sets out the amount received by the Council during 2019/20 and 2020/21 for financial contributions agreed as part of section 106 agreements, and money received as commuted sums for highways operations.
- **8.4** In January 2019, it became a requirement for new developments over 100 sq m to apply to the Council in its capacity as the
- sustainable drainage approval body (SAB) for the approval and adoption of drainage systems. As part of this, commuted sums would normally be required for the ongoing maintenance of these drainage systems.
- **8.5** While commuted sums agreed by the SAB will be reported through the AMR, none have been secured.

Site	Payment type	Service Area	Total amount received (2019/20)	Total amount received (2020/21)
Mill Road, Caerphilly	Commuted sum	Parks Services	£19,495	
Hawtin Park, Pontllanfraith	Commuted sum	Parks Services	£20,000	
	Commuted sum	Highways	£14,805	
Gelliargwellt Farm, Gelligaer	S106 contribution	Parks Services		£2,500
Bedwellty Comprehensive School, Aberbargoed	S106 contribution	Parks Services		£19,500
Glanbrynar Farm, Pontllanfraith	Commuted sum	Highways		£148,484
Total Amount Received			£54,300	£170,484

Table 8.2: Commuted sums and S106 financial payments received



9. Assessment Conclusions

- 9.1 The LDP Manual states "All LPAs with an adopted LDP are required to prepare an AMR...AMRs must be approved by the LPA and submitted to Welsh Government by 31 October of the respective year...The AMR should assess the extent to which the plan's strategy and key policies, sites and infrastructure requirements are being delivered. Each AMR will be based on the results and commentary of the preceding year. This will enable trends to become clear, with more refined commentary and analysis. It will then be clear how policies and proposals are delivering year on year."
- 9.2 This chapter considers the results of the monitoring exercise and identifies the policies that are not being implemented and the reasons why.

Are the LDP Objectives Being Achieved?

- 9.3 The Adopted LDP includes 24 objectives, which contribute towards the achievement of the Aims set out in the plan. The full list of the objectives, and their relative performance, is set out in Appendix 4.
- **9.4** Of the 24 objectives set out in the plan, 13 are being delivered as expected. Eight have made progress but are not being delivered as anticipated in the development strategy, while three are assessed as failing to deliver. Whilst the poor economic climate prevalent in the early part of the plan period depressed activity in the development industry as well as other commercial sectors, the impact of Brexit and the Covid-19 pandemic have been, and may continue to be, the major global influences of the latter. These factors, taken in the round over the lifetime of the plan, are likely to have had a detrimental effect on residential, commercial and employment development.

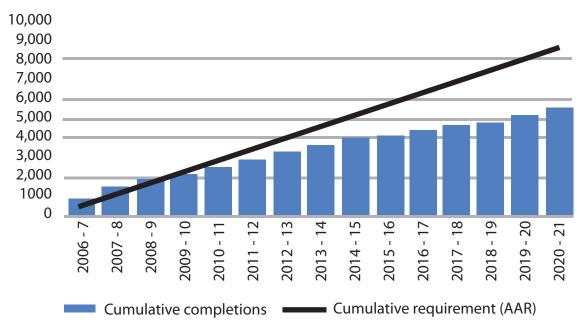
- 9.5 Objective 9 concerns housing delivery. The Housing Trajectory in Appendix 1 shows that the number of dwellings that have been constructed each year have been consistently below the annual average requirement (AAR) of 575 dwellings per annum for every year since 2008-9. The economic crash and subsequent recession have had a significant impact on housebuilding across the County Borough and build rates have not recovered to the levels delivered at the start of the plan period.
- **9.6** In 2020/21, the housing completion figures was 417 dwellings, which was substantially higher than recent years, but still significantly lower than the AAR (27.5% lower than the requirement). Several large private sector sites are currently being developed out by major housebuilders (including Hawtin Meadows in Pontllanfraith, Pandy Road in Bedwas, Hendredenny in Caerphilly, the former Bedwellty School site in Aberbargoed and Oakdale Golf Club). In addition, there have been a large number of completions on registered social landlord schemes with developments at Llanbradach (All Saints Church and the former De Winton Public House), Caerphilly (Caerphilly Magistrates Court and the affordable element of Virginia Park) and Croespenmaen (Land at Ty Mawr) having been completed during the monitoring year.
- 9.7 As a consequence of the low levels of annual completions, the cumulative total of dwellings that have been developed is considerably lower than the number of dwellings that the plan makes provision for based on a straight-line AAR trajectory of 575 dwellings per annum (Figure 9.1). At this point in the plan period (15 years), it would be assumed that 8,625 dwellings would have been constructed. However, only 5,588 have been built, equating to

65% of the housing requirement that would have been expected at this point in the plan period. This is a shortfall of 3,037 dwellings, or 35% below what should have been delivered, with only 8 months left of the plan period.

Figure 9.1 Cumulative Completions

- **9.8** The forecast completions after the LDP plan period has ended are anticipated to continue to remain lower than the AAR. The impact of the Covid-19 pandemic on the housebuilding industry in the long-term is not fully known, and there is inevitably a degree of uncertainty regarding any trajectory, as the economy seeks to recover from the impacts of Covid 19, together with Brexit. Unprecedented increases in material costs for construction have been reported in recent months, together with difficulties in sourcing materials. If this continues, this will have implications for housing delivery. Whilst the forecast figures have been agreed by the Housing Stakeholder Group, it is acknowledged that they can only be an estimate at a point in time.
- **9.9** Objective 17, relating to the County Borough's role as a commercial and employment centre, and objective 18 (providing and protecting a diverse portfolio of employment land for a variety of employment uses), have also been identified as not delivering, on the grounds of minimal take-up and a very low level of permissions having been granted during the monitoring period. The LDP has been relatively successful in respect of the development of employment sites and it is therefore not surprising that only a few sites remain. However, it is important that opportunities are explored through the development plan process to ensure that there will be a diverse portfolio of sites available in the future to support the County Borough's strategic position in respect of employment and commercial development, especially given its position within the national growth area as specified in Future Wales.
- 9.10 The position regarding objectives 9,17 and 18 remains unchanged since2019. It would be unrealistic to expecta development plan to deliver all of its

Cumulative Completions



objectives consistently and constantly through any plan period as external factors and fluctuations in development pressures will lead to anomalies. Given the economic climate has influenced development throughout the plan period (post adoption), it is not surprising that a number of the indicators have not been delivered as expected.

- 9.11 Whilst it largely remains the case that the LDP continues to meet its objectives, particularly with regard to those concerning environmental protection, and whilst it should be borne in mind that SEA monitoring indicates a 'mixed bag' of positive and negative effects, there is, as noted, a high degree of variability regarding those indicators as well as the fact that they monitor social, economic and cultural effects as well as environmental ones.
- 9.12 Overall, and as in 2019, the plan, generally speaking, is being implemented successfully. However, the rate at which new housing is being delivered, and new economic and commercial development is taking place, remains low and requires intervention.

Are LDP Policies Being Implemented?

- 9.13 Table 3, in Chapter 5, sets out the performance of the strategic policies in meeting the LDP objectives. 11 of the 22 strategic policies have been recorded as delivering in accordance with the strategy.
- **9.14** Nine are identified as not delivering as anticipated but not requiring action. These are:

SP4: Settlement Strategy

9.15 Commentary in the 2019 AMR regarded those indicators that were triggered as being beyond the forces of the LDP's control, and not a sign that the policy was

failing. This situation has not worsened – consumer spending data, as measured by the most recent Shopper Attitude Survey, shows little change, thereby indicating resilience, and resident satisfaction is a mixed picture, where it has increased in Caerphilly, Risca and (marginally) Ystrad Mynach and declined in Bargoed and (significantly) Blackwood.

- 9.16 Vacancy rates, in four of the five principal centres, have increased since 2019, although in only one (Bargoed) has that been sufficient to trigger the indicator. Footfall, in each of the three town centres for which data applies here, suffered a dramatic decline as a result of the Covid pandemic, though this was clearly outside the remit of the LDP policy framework and applied to town and city centres UK-wide.
- 9.17 Mid-2021 footfall data would suggest a slight uptick since March 2020 and whilst vacancy rates continue to be a stubborn issue in particular in Bargoed, the County Borough's town centres are proving their resilience. However, it may take time for mid to longer-term shifts for which the pandemic was a catalyst to become apparent, and therefore this is an area to continue to monitor with interest.

SP5: Settlement Boundaries

- 9.18 SP5 sets the policy framework for the designation of Settlement Boundaries that aim to define where development would normally be allowed, to promote the full and effective use of urban land, prevent the coalescence of settlements and prevent inappropriate development in the countryside.
- 9.19 The policy has just one indicator that monitors the number of applications for urban forms of development (those not listed in Policy CW15, criterion C) that are permitted outside of the designated

settlement boundaries. It should be noted that the trigger for this indicator is an absolute figure (zero permissions), to ensure that monitoring does not become too onerous to be effective, and has to occur consistently for three years.

9.20 The policy triggered in the 2017 AMR for the first time as urban forms of development had been located outside of settlement boundaries. Whilst the approval of applications outside of the settlement boundary is a matter of concern, these have primarily been linked to the housing land supply issue rather than a failure of the settlement boundary as a mechanism to prevent inappropriate development in the countryside.

SP8: Minerals Safeguarding

- 9.21 This policy seeks to ensure that the County Borough continues to produce its minerals requirements by safeguarding reserves and maintaining a 10-year land bank. This policy has triggered on one of its two indicators, relating to the yearly production of aggregates (based on usage) averaged across a three-year period. This Indicator has triggered in every AMR except 2016 and 2018, where the data for its monitoring was not available.
- set against prevailing production and consumption patterns that existed prior to the economic downturn and, therefore, the trigger values reflect more commercially buoyant times. The economic downturn has had the effect of significantly reducing demand for minerals and, given that the supply of minerals closely mirrors the demand for it, the production of minerals has also significantly reduced below the trigger level for the policy. The Council's landbank is still in excess of 50 years, meaning that the policy is being delivered

as anticipated, although the demand for minerals has reduced.

SP10: Conservation of Natural Heritage

- **9.23** This policy seeks to protect, conserve and enhance the natural heritage of the County Borough, and is monitored through five factors that address different designations of landscape quality and natural heritage protection. Two of these factors address natural heritage issues, one related to loss of SSSI land (no loss recorded) and one considered the loss of SINC/LNR land (26 applications recorded). All of the factors under this policy have the ambitious trigger level of no loss of asset. These triggers are absolute and make no consideration for the nature of the proposed development (taking account of such each year would make the monitoring process excessively onerous). As a result, any development that affects the asset will trigger the policy.
- granted permission include one dwelling, an orangery, a two-bay garage and four new stables. As two of these relate to pre-existing dwellings and one is a use compatible with environmental designations, it is not considered that this would result in harm.

SP16: Managing Employment Growth

- 9.25 This policy makes provision for economic growth during the plan period, identifying the amount of land allocated for employment through a range of employment sites. This policy is monitored through four indicators, two of which have triggered.
- **9.26** 31.6% of employees are now recorded as being in part-time employment, which is slightly above the trigger level of 30% and a slight reduction since 2019. However,

- there has been an overall increase during the monitoring period in the number of people in employment from 81,900 to 84,600, whilst annual unemployment rates have also decreased since the 2019 AMR falling from 5.2% to 4.5%.
- **9.27** SP2 considers the take-up of land on allocated (EM1) employment sites for all uses, whereas SP16 considers the overall development of EM1 land for just class B uses. The figure in this (two year) monitoring period is 0.5 ha, though zero in 2021. Whilst this has been sufficient to trigger the indicator, in terms of planning permissions, 11 ha worth of permissions were granted on allocated and protected employment sites in the monitoring period (6.07 and 4.91). Whilst this is a reduction from the 12 ha in 2019 and the low rate of development for business uses is concerning, land does remain available in the County Borough, both for shortterm opportunities and redevelopment proposals on existing sites.
- 9.28 It is anticipated that this low rate of development is as a result of the Covid restrictions and the potential impact of Brexit in the short term, rather than a sign of the policy failing. However, it is accepted that there is a need to address the County Borough's portfolio of employment land through the preparation of the 2nd Replacement LDP, as discussed in the following chapter.

SP17: Promoting Commercial Development

- 9.29 This policy is monitored through three factors, two of which have been triggered. The monitoring considers employment levels in commercial services, which has remained constantly above the trigger point for the last few years.
- **9.30** It also monitors the number of commercial/retail developments permitted

- outside of the principal town centre boundaries. While the number this year (three) has been sufficient to trigger, it includes developments such as fitness centres on EM2 (employment) sites, which in certain circumstances, is in line with existing policy, and ancillary development at an existing supermarket.
- **9.31** Also monitored is the level of commercial development on allocated sites (principal town and local centre development sites [CM4] and commercial opportunity areas [CM5]). There has been no take-up of CM5 sites since 2014, and no development of CM4 allocations since 2018. However, over 60% of CM4 sites (in terms of area) have been developed during the plan period, with planning permission having expired in other cases due to market-related factors. Whilst very little B1 development has taken place in commercial opportunity areas, they do contain existing town centre uses and this does not, by itself, imply failure of the policy when taken against the additional considerations referred to.

SP18: Protection of the Strategic Leisure Network

- 9.32 This policy seeks to maintain the existing leisure network, protecting it from inappropriate development. This is monitored through two indicators, one of which has triggered as was the case in 2019. This indicator relates to the number of new play areas that have been delivered through \$106 agreements.
- 9.33 The trigger level was set during more buoyant economic times. At the time of establishing the trigger point a number of facilities were delivered through \$106 obligations tied to planning permissions, generally in conjunction with residential development. The reduction in new provision reflects the economic conditions and the low housing delivery rates, rather

- than providing an indication that the policy is failing.
- 9.34 This is further borne out by the fact that no play areas, and only small areas of informal open space, have been lost to development since the adoption of the LDP. This indicates that the policy is protecting the strategic leisure network.

SP19: Transport Infrastructure Improvement

9.35 This indicator considers the number of schemes that have been delivered in respect of policy TR5 (Transport Improvement Schemes in the Northern Connections Corridor), TR6 (Transport Improvement Schemes in Caerphilly Basin) and TR7 (New Roads to Facilitate Development). TR5 is the only policy of the three to trigger, as none of the five schemes identified within the LDP in the Northern Connections Corridor have been delivered. This is not a failure of the plan, rather it relates to the limited financial resources to fund schemes. The schemes that have been prioritised are those with the most significant congestion issues.

SP20: Road Hierarchy

- 9.36 This policy sets out the road hierarchy for the County Borough. The establishment of a road hierarchy facilitates the efficient use of the highways network by ensuring that traffic is channeled onto the most appropriate routes in order to maintain appropriate environmental, amenity and safety conditions.
- efficiency of the highway network that is monitored through two indicators: one in respect of monitored road links that exceed their design capacity, i.e. they are congested; and one that identifies if any of the congested links do not have programmed or allocated improvements.

- The latter indicator has triggered, as one of the four congested links does not have a programmed or allocated improvement scheme (A469 south of Watford Road).
- **9.38** The link that triggers this indicator forms part of the strategic network around Caerphilly. Whilst the link itself is not subject to an improvement scheme, its traffic issues are in a large part caused by the congestion issues affecting the Caerphilly northern bypass. The LDP allocates improvement schemes across the northern bypass from Bedwas Bridge roundabout to Penrhos roundabout. Furthermore, land is safeguarded under policy TR9 for the Caerphilly south eastern bypass and these improvements, when implemented, would have the knock-on effect of reducing the congestion on the triggered link.
- Pwllypant roundabout during the previous monitoring period which may have had a consequential effect on the wider network. However, data has not been forthcoming since that time and, as traffic flows had remained almost constant since the triggering of the indicator, it will be necessary to consider data provided since the completion of these improvements.
- 9.40 Whilst the above policies are not delivering the objectives as anticipated, they are largely being affected by external factors that the adopted LDP has no control over. As a result, these policies are not considered to be failing.
- **9.41** Two policies are identified as not delivering and requiring intervention. They are:

SP3: Development in the SCC

9.42 The strategy in the SCC seeks to consolidate development within existing settlement boundaries and 96% of the housing sites allocated in this area were

- on brownfield sites. The 2019 AMR showed a decrease in the number of housing completions on brownfield sites compared to previous years and this has decreased again to 27.3% in 2020, recovering slightly to 35.6% in 2021 but still well down on the 61% in 2019.
- 9.43 Due to appeals being allowed at outof-settlement, greenfield sites such as Hendredenny and Pandy Road, this phenomenon was predicted to occur.
- 9.44 Whilst this issue concerns the SCC at the present time due to the location of those, particular greenfield sites, it is pertinent to the rest of the County Borough within the context of housing delivery more widely, as will be evident if and when other greenfield sites become the subject of housing applications, and possibly appeals.
- in March 2020, paragraph 6.2 of TAN 1, which regarded the five-year housing land supply as a material consideration in the determination of planning applications, was disapplied in 2018, instead putting the onus on "decision makers (i.e. local authorities) to determine the weight to be attributed to the need to increase housing land supply where a LPA has a shortfall". This was noted by the 2019 AMR and gave rise to the recommendation that the Council should continue to proactively address the shortfall in housing delivery.
- 9.46 Research undertaken in respect of appeal decisions elsewhere in Wales by the planning consultancy Lichfields highlights that, since 2020, housing delivery remains an important consideration. In each of the cases looked at, the inspector has not rejected the housing need case, despite the requirement to demonstrate a five-year housing land supply having been revoked.

- 9.47 The Planning Inspectorate in Wales continues to take the view that the underdelivery of housing remains a material consideration. Matters to be considered in determining the weight to be attributed to under-delivery include:
 - The extent of the shortfall;
 - The length of time there has been a shortfall;
 - How soon the Council will be able to demonstrate through an adopted LDP that it will meet the area's housing need.

SP15: Affordable Housing Target

- 9.48 There has been improvement regarding this indicator since 2019. 47 affordable units have been delivered since then, mostly in the latter year of this monitoring period. Consequently, it now only triggers on three of the four points that it did then. The 25% area has not triggered this year.
- 9.49 However, there has still been no improvement in the 10% affordable housing area. Delivery in the 40% area was marginally below the 25% trigger (24.6%) although the number of affordable units delivered across the County Borough as a percentage of the total is still below the requirement.
- 9.50 Average house prices have risen again which, when assessed against the 2009 Viability Study base level, will obviously trigger that indicator.
- 9.51 Despite the increase in affordable housing delivery since 2019, less than one third of the target identified within the LDP has been delivered. Whilst this is due to prevailing economic conditions in the earlier part of the plan period which impacted on overall housing delivery and viability, it still remains a matter of significant concern.

10. Recommendations

10.1 This chapter addresses the steps that the Council intends to take to secure the implementation of the policies, and highlights the ongoing preparation of the 2nd Replacement LDP. It identifies any changes to parts of the plan that will need to be considered.

2nd Replacement Local Development Plan

- 10.2 The 2019 AMR recommended that, despite substantial progress having been made in implementing the adopted LDP, a review of the LDP should take place in recognition of the need to identify more land for housing and employment. It also recommended that the Council should continue to address the shortfall in the housing land supply through proactive means, including:
 - Considering proposals for new residential development on their relative planning merits on a site-bysite basis and having due regard for the need to increase the housing land supply in line with national planning policy and guidance;
 - Lobbying Welsh Government to establish funding mechanisms to incentivise sites in low viability areas and promote remediation of suitable brownfield sites for development;
 - Utilising the innovative funding model to bring forward Council owned sites with viability issues;
 - The identification of schemes through the Regeneration Project Board where funding opportunities could be exploited to deliver regeneration projects, including for housing and employment;

- Prioritising affordable and new-build Council housing on brownfield sites to help preserve our natural environment;
- Work to ensure new housing complies with high environmental standards to help address the climate emergency.
- prepared, which concluded that a revision of the LDP was necessary. The Review Report and accompanying draft Delivery Agreement were made subject to public consultation between January and March 2021, and approved firstly by Council, and secondly by Welsh Government, in June 2021. As a result, preparation of the 2nd Replacement LDP has formally commenced, with the Council required to meet the timetable contained within the agreed Delivery Agreement. This should result in adoption of the 2nd Replacement LDP in late 2024.

Southern Connections Corridor

10.4 The 2021 AMR process has identified that one policy – SP3 (Development in the SCC) – is not being delivered as anticipated and requires intervention. However, the reason that this policy is seen to be failing is down to the number of dwellings for which planning permission has been granted on greenfield sites outside settlement limits. Consequently, it makes sense to consider this within the more general issue of housing delivery.

Housing

10.5 The 2021 AMR has identified that one policy – SP15 (Affordable Housing Target) – and one objective (9: Ensure an adequate and appropriate range of housing sites are available in the most suitable locations) are not being

delivered and require intervention.
This is despite the fact that SP14 (Total Housing Requirements) is now being met, which was not the case in 2019, due to the higher number of completions and the fact that it is assessed against a low annual trigger point. However, when assessed against the annual requirement set out in the housing trajectory, the number of completions realised in 2021 remains deficient.

- 10.6 It will not be possible for the adopted LDP to achieve its target of 8,625 dwellings, and at least 964 affordable dwellings, over the plan period. The number of completions over the course of the plan period is over 3,000 behind the cumulative average annual requirement (AAR) as set out in the housing trajectory.
- 10.7 Whilst the preparation of an up-to-date LDP is the appropriate means of addressing the housing shortfall in the medium to long term, it will not be adopted until 2024. Therefore, as in 2019, there remains a need to increase the housing land supply in the short term, utilising a number of direct interventions.
- The under-delivery of housing will 10.8 remain a material consideration in the determination of planning applications, and inspectors will continue to take it seriously, despite the revocation of TAN 1. Therefore, the previous recommendation that proposals for residential development should be considered on their relative merits on a site-by-site basis, having regard to the need to increase the housing land supply, remains valid. One key introduction is that of Future Wales, and the implications for the County Borough of being part of a 'national growth area'. Future Wales has development plan status alongside the

- adopted LDP, and therefore has a direct role in the determination of planning applications.
- The Council continues to attempt to 10.9 increase the number of sites that are regarded as developable, and to this end, the recommendations made in 2019 remain applicable. The Council continues to work closely with Welsh Government and the Cardiff Capital Region City Deal to access funding mechanisms for the appropriation of brownfield sites and to incentivise sites in less viable areas, where remediation costs and the lack of viability are the two major barriers to development. Clearly, these will be vital considerations in the context of the preparation of the 2nd Replacement LDP, as all sites put forward will be required to demonstrate deliverability during the lifetime of that plan. In addition any assistance that can be offered by Welsh Government and CCRCD in terms of land reclamation and helping developers overcome viability gaps will be beneficial in terms of delivering a sustainable and geographically equitable LDP strategy.
- 10.10 In addition, the Council will continue to utilise innovative housing models to stimulate development for Caerphilly Homes and will continue to work with RSL partners to bring forward sites that would otherwise not be developed. It also works proactively with the registered social landlords that operate within the County Borough to identify windfall and small sites suitable for the development of affordable housing.

Commercial and Employment

10.11 Objective 17, which concerns Caerphilly County Borough's role as a commercial and employment centre, and objective 18 (providing and protecting a diverse

- portfolio of employment land for a variety of employment uses), have also been identified as not delivering, on the grounds of minimal take-up and the low level of permissions granted during the monitoring period.
- 10.12 The situation is almost identical to 2019. Mandatory indicator M3 indicates that 37.7 ha of allocated employment land (0.5 ha increase since 2019) have been developed since the start of the plan period, approximately a third of all the land allocated in the LDP. 23.9 ha of this land have been developed for business uses, as a number of sites have been developed for other uses (including a new school on Plateau 3, Oakdale and housing at Hawtin Park and Penallta).
- 10.13 The adopted LDP allocates three employment sites in the Caerphilly Basin. To date, one of these sites has been built out (Western Industrial Estate) and a further site (Caerphilly Business Park) has been partially developed. Land availability within the Caerphilly Basin is, therefore, very limited. Whilst there are opportunities for redevelopment on existing industrial estates, the lack of any significant sites for employment growth is a concern from a strategic perspective.
- Mynach as a 'strategic hub' by the Ministerial Taskforce for the South Wales Valleys, and the expansion of the Tech Valleys programme into the northern part of the County Borough, provide opportunities. Masterplans for these three areas have been approved as supplementary planning guidance to the LDP, which set out proposals for employment space; residential development; integrated transport hubs; business incubation

- and entrepreneurship; town centre regeneration and tourism and cultural development. Whilst it is anticipated that initial investment will act as a catalyst, it is important that land is identified to further these objectives. Land availability is therefore critical and the 2nd Replacement LDP is the most appropriate means of addressing this.
- **10.15** Employment land does remain in the Mid Valleys Corridor and Heads of the Valleys, including Oakdale where Welsh Government is investing in infrastructure provision, as well as land suitable for redevelopment on existing estates. However, the range of available sites needed to meet future business needs, and the policy framework that complements the portfolio of sites set out in the LDP will be a key area for the ongoing plan preparation process to address, especially in light of the County Borough's position within the Cardiff, Newport and the Valleys 'national growth area'.

Expiry of the Adopted LDP

10.16 In September 2020, the (then) Minister for Housing and Local Government issued clarification in respect of LDP expiry dates, stating that LDPs adopted prior to 4 January 2016 "will remain the LDP for determining planning applications until replaced by a further LDP." Whilst this eliminates the possibility of a local policy vacuum until such time as the 2nd Replacement LDP is adopted, it does not change the position regarding housing delivery highlighted in 2019 and reiterated here. Pressure will remain on the Local Planning

Authority to grant permission for development in locations that may be contrary to the adopted LDP as a result of continued under-delivery, and is an issue that will be seriously considered by the Planning Inspectorate in respect of appeals of this nature.

Preparation of a SDP

- 10.17 Strategic Development Plans (SDPs) are intended to provide a robust framework for the delivery of the land use implications of existing City Deal proposals and to allow larger than local issues such as housing, employment and infrastructure, which cut across LPA boundaries, to be considered in an integrated and comprehensive way. The Planning (Wales) Act 2015 sets out the process for preparing a SDP.
- 10.18 Considerable work has been undertaken by the ten local authorities within the Cardiff Capital Region with respect to a SPD, on the matters of the SDP boundary, governance arrangement and scope and content.
- **10.19** Future Wales sets out those matters that a SDP should establish for its region:
 - Spatial strategy;
 - Settlement hierarchy;

- Housing provision and requirement;
- Gyspy and traveller need;
- Employment provision;
- Spatial areas for strategic housing, employment growth and renewable energy;
- Identification of green belts, green corridors and nationally important landscapes where required;
- Location of key services, transport and connectivity infrastructure;
- Framework for the sustainable management of natural resources and cultural assets;
- Ecological networks and opportunities for protecting or enhancing the connectivity of those networks and the provision of green infrastructure;
- Co-ordinated framework for mineral extraction and the circular economy, including waste treatment and disposal.



- **10.20** Welsh Government undertook consultation in late 2020 on the tabling of regulations concerning the establishment of Corporate Joint Committees (CJCs) and the preparation of SDPs. These have since been laid before the Senedd – specifically, the South East Wales Corporate Joint Committee Regulations 2021 in respect of the Cardiff Capital Region. The South East Wales CJC will comprise elected representatives of the ten local authorities (plus, for SDP purposes, the Brecon Beacons National Park) and will assume the role of preparing the region's SDP (previously the responsibility of the Strategic Planning Panel). The CJC will be responsible for its own budget and staff and will have subsidiary powers in relation to the exercise of its functions, as well as the economic well-being function set out in the Local Government and Elections (Wales) Act 2021 (anything which it considers is likely to promote or improve the economic well-being of its area).
- been established in law, SDP preparation is yet to commence and it will not be adopted until the 2nd Replacement LDP is in place. It is therefore incumbent upon the Council to continue to progress the 2nd Replacement LDP as per the Delivery Agreement, including for those matters which will ultimately be dealt with at the regional level by the SDP.
- 2nd Replacement LDP four years after its adoption, by which time a SDP should be in place. In this instance, any further replacement LDP will take the form of a LDP 'Lite', which will be required to be in general conformity with the SDP and not duplicate any of that document's strategic policies. In essence, LDP 'Lites'

are intended as allocations documents, giving effect to regionally determined levels of provision and policy positions.

Conclusion

- 10.23 Since 2019, a review of the adopted LDP has taken place, and preparation of the 2nd Replacement LDP commenced. This fulfils one of the recommendations in the previous AMR. An earlier resolution was to seek the early commencement of a SDP. Whilst some time has elapsed, the necessary legislative and regulatory elements are in place to allow this to proceed, with SDP preparation likely to commence in early 2022.
- 10.24 As a result of ministerial clarification, the adopted LDP will no longer expire at the end of this year but will remain in effect for the purpose of determining planning applications until such time as the 2nd Replacement LDP is adopted. This removes the threat of a policy vacuum at the local level that was previously anticipated, though local policy as set out in the adopted LDP will need to be considered in the context of Future Wales, given its development plan status.
- **10.25** In large part, the adopted LDP has been successful in terms of delivery of its objectives, as well as the policies that seek to give effect to its strategic approach. However, challenges remain. The lack of a five-year housing land supply in the past has led to pressures which have been clearly manifested through new greenfield development in the Southern Connections Corridor. Nonetheless, the under-delivery of housing remains a significant issue and, despite the revocation of TAN 1, continues to be taken seriously by planning inspectors through the appeals process. Therefore, those proactive measures identified in

the 2019 AMR continue to be valid. Also, there remain concerns regarding the availability of employment land to fulfil aspirations for economic growth, and to meet the needs of business. The 2nd Replacement LDP is the most appropriate means of addressing these issues in terms of site allocations and land portfolios, as well as the accompanying policy implementation, within the context of the national policy framework set by Future Wales, and the County Borough's position within the 'national growth area'.

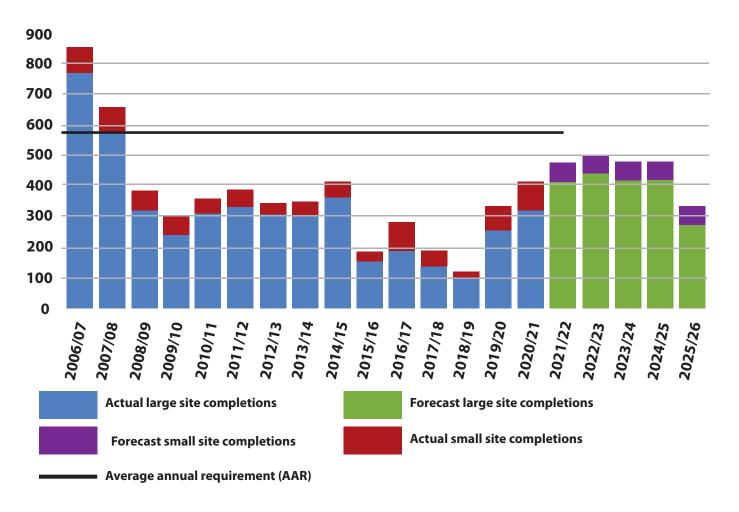
- **10.26** The 2021 AMR concludes and recommends that:
 - R1 Substantial progress has been made in implementing the Caerphilly County Borough Local Development Plan, adopted 2010
 - R2 In light of the conclusions of the most recent Review Report, preparation of the 2nd Replacement Local Development Plan should continue, consistent with the processes and timetable set out within the approved Delivery Agreement
 - R3 In the period up to the adoption of a new Replacement LDP, the Council will continue to address the shortfall in the housing land supply through proactive action, including:
 - Considering proposals for new residential development on their relative planning merits on a siteby-site basis and have due regard for the need to increase the housing land supply in line with national planning policy and guidance;
 - Lobbying Welsh Government to establish funding mechanisms to incentivise sites in low viability

- areas and promote remediation of suitable brownfield sites for development;
- Utilising innovative funding models to bring forward Council owned sites with viability issues;
- The identification of schemes through the Regeneration Project Board where funding opportunities could be exploited to deliver regeneration projects, including for housing and employment;
- Prioritise affordable and new build Council housing on brownfield sites to help preserve our natural environment;
- Work to ensure new housing and other Council led development schemes complies with high environmental standards to help address the climate emergency.

APPENDIX 1: Housing Trajectory

	20-90	07-08	60-80	01-60	10-11	11-12	12-13	13-14	14-15	15-16	16-17	17-18	18-19	19-20	20-21
15		14	13	12	11	10	6	8	7	9	5	4	3	2	1
852		959	387	300	358	390	344	351	414	187	284	190	122	336	417
575		575	575	575	575	575	575	575	575	575	575	575	575	575	575
277		81	-188	-275	-217	-185	-231	-224	-161	-388	-291	-385	-453	-239	-158
48.2	2	14.1	-32.7	-47.8	-37.7	-32.2	-40.2	-39.0	-28.0	-67.5	-50.6	-67.0	-78.8	-41.6	-27.5
768	- 8	578	322	249	310	333	306	307	365	152	191	137	102	256	319
84	+	78	65	51	48	57	38	44	49	35	93	53	20	80	86
852	2	1,508	1,895	2,195	2,553	2,943	3,287	3,638	4,052	4,239	4,523	4,713	4,835	5,171	5,588
575	5	1,150	1,725	2,300	2,875	3,450	4,025	4,600	5,175	5,750	6,325	006'9	7,475	8,050	8,625
277		358	170	-105	-322	-507	-738	-962	-1,123	-1,511	-1,802	-2,187	-2,640	-2,879	-3,037
48.2	.2	31.1	6.6	-4.6	-11.2	-14.7	-18.3	-20.9	-21.7	-26.3	-28.5	-31.7	-35.3	-35.8	-35.2

Housing Trajectory (15 year plan period plus 5 years)



Forecast Completions - 5 years beyond plan period

There is no requirement to forecast

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26
Allocated sites - units under construction at 1st April 2021	46					
Windfall sites - units under construction at 1st April 2021	161					
Forecast completions - LDP sites		20	95	92	85	84
Forecast completions - Windfall sites		186	347	327	336	190
Total Forecast completions		413*	442	419	421	274

^{*}Assumes units under construction in 20/21 will be included as completions ins 21/22

APPENDIX 2 – SEA/SA Monitoring Overview

Objective	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
To reduce the average resource consumption of each resident	Χ	DNA	NM	NM	NM	NM	NM	NM	NM	NM	NM
To improve the condition of housing and ensure the range of housing types are accessible to meet the needs of residents.	+	+	+	+	++	х	+	х	х	0	Х
To reduce the incidence of crime	+	Х	Х	+	+	+	+	Х	0	0	DNA
To improve educational achievement	XX	Х	+	+	Х	Х	0	XX	хх	0	0
To allow equal opportunities for all	NM	NM	NM	NM	NM	NM	NM	NM	NM	NM	NM
To increase the percentage of people of working age in employment	XX	++	0	0	ХХ	+	+	Х	+	Х	0
To increase the wealth of individuals in CCBC	DNA	Х	Х	+	0	0	Х	Х	+	Х	0
To ensure a sufficient range of employment sites are available	DNA	Х	Х	++	0	0	DNA	+	Х	0	+
To improve the health of individuals	XX	Х	0	++	0	+	XX	0	+	0	0
To retain the population of county borough to at least current levels and attain a more balanced demographic structure?	DNA	+	+	++	X	Х	0	Х	0	0	0
To allow all residents easy access to leisure facilities	DNA	+	++	+	++	++	++	+	0	+	DNA
To reduce air, noise, light and odour pollution and ensure air quality improves.	+	0	О	Х	+	+	XX	0	хх	Х	XX
To protect the landscape value of the most important landscapes in the county borough and maintain a clean and accessible environment to encourage a greater sense of belonging.	DNA	Х	O	0	Х	+	++	0	Х	Х	DNA
To protect the cultural identity of the county borough	DNA	+	Х	0	+	+	0	++	+	0	+
To protect and enhance important historic assets	+	++	++	0	+	+	+	++	+	+	+
To protect aquifers and improve the quality and quantity of the water in our rivers and to reduce water consumption	++	0	DNA	0	++	+	DNA	DNA	DNA	DNA	DNA
To minimise the number of developments affected by flooding	Х	0	0	+	Х	Х	Х	Х	Х	DNA	DNA
To make the most efficient use of land and to reduce contamination and safeguard soil quantity, quality and permeability.	+	Х	0	0	XX	0	Х	Х	Х	XX	0
To protect geologically important sites and improve their accessibility	++	++	++	++	++	++	++	++	++	++	++
To reduce the amount of waste produced and increase the reuse of materials	+	+	+	+	DNA	++	+	0	+	0	Х
To enhance the biodiversity of the county borough	0	0	0	+	0	0	Х	+	+	DNA	DNA
To reduce the total amount of CO ² produced within the county borough each year	Х	DNA	Х	NM	NM	NM	NM	NM	NM	NM	NM
To reduce congestion by minimising the need to travel, encourage alternatives to the car and make best use of the existing transport infrastructure.	Х	0	0	+	+	+	0	+	+	DNA	DNA
To increase the proportion of energy gained from renewable sources.	DNA	+	+	Х	++	Х	Х	Х	+	DNA	DNA
To improve the performance of material assets within the county borough	0	X	0	0	+	0	+	Х	+	DNA	DNA
2015 Re	esult <u>s</u>	Sumi	mary								
Most, if not all indicators not meeting targets + Overall balance of indicators meeting targets	of	0	0	gatives	ng posi realisii iced po	ng a sta	nd able	NM	Not	t Monit	tored
Overall balance of indicators not meeting targets Overall balance of Most, if not all indicators meeting targets		DNA	The	e Objec effecti	tive co	uld no ssessed	t be				

		Effe	ect of (Chang	es Ov	er Tim	e			
Change	2011 /12	2012 /13	2013 /14	2014 /15	2015 /16	2016 /17	2017 /18	2018 /19	2020 /21	2011 /21
Positive To Neutral Changes	2	1	1	4	1	2	2	1	2	1
Neutral to Negative Changes	0	0	1	3	0	3	2	2	0	0
Positive to Negative Changes	1	1	1	3	2	2	4	1	1	2
DNA To Negative Changes	3	1	0	0	0	0	0	0	0	0
Double Positive to Double Negative Changes	0	0	0	0	0	1	0	0	0	0
Positive to Double Negative Changes	0	0	0	0	0	0	0	0	0	1
No Change (Negative)	1	3	0	0	2	2	4	4	1	0
DNA To Neutral Changes	1	0	1	0	0	0	0	0	0	2
Negative to DNA Changes	0	0	0	0	0	0	0	0	2	2
Neutral to DNA Changes	0	0	0	0	0	1	0	0	3	2
Positive to DNA Changes	0	0	0	1	0	1	0	0	3	1
No Change (Neutral)	2	4	4	3	5	3	1	0	1	0
DNA To Positive Changes	3	0	0	0	1	0	1	0	0	2
Negative to Neutral Changes	4	4	1	0	2	2	2	3	1	0
Neutral To Positive Changes	0	0	4	3	2	1	2	2	0	0
Negative To Positive Changes	1	1	3	2	2	1	1	3	1	0
Double Negative to Double Positive Changes	0	0	0	0	0	0	0	0	0	0
No Change (Positive)	4	7	6	5	8	6	3	5	3	1

APPENDIX 3: Triggered Policies

Policy		Issue	Comment	Consideration	Action Required
SP3	Factor 2	Percentage of total new housing development on Brownfield land.	Only 27.3% of new housing development was on brownfield land in 2020, and 35.6% in 2021 (trigger point 88%)	This is expected due to the granting of permission for housing development on greenfield sites at appeal	Action required to increase the supply of sustainably located housing land within settlement limits
SP4	Factor 1	Annual footfall in 3 of the principal town centres.	Footfall has dropped significantly, and is below the target, in all three towns	This is expected as a result of the Covid-19 restrictions. However, consumer spending remains resilient	No action required
	Factor 2	Vacancy Rates in the 5 principal town centres.	Vacancy rates in Bargoed above the 20% trigger	Vacancy rate changes have been modest. Bargoed is the only town above the 20% trigger point. It is hoped the Heads of the Valleys Masterplan (approved as SPG) can help realise redevelopment opportunities in respect of Bargoed	No action required, but will form a consideration for the 2RLDP evidence base
	Factor 3	Percentage of residents satisfied with their town centres	Customer satisfaction below the 56.4% trigger point in Blackwood (38%)	Blackwood is the only town to trigger. Preparation of a Greater Blackwood Masterplan (to be approved as SPG) will assist in the identification of new commercial opportunities	No action required
	Factor 4	Percentage of money spent in County Borough retail centres as a total of total spend	Non-bulky goods only remains beneath the trigger (6th year)	Change since previous Shopper Attitude Survey is minor in respect of all three categories (convenience, bulky, non-bulky)	No action required, but will form a consideration for the 2RLDP evidence base

Policy		Issue	Comment	Consideration	Action Required
SP5	Factor 1	Number of applications for urban forms of development (not defined by criterion C, Policy CW15) located outside of settlement boundaries either approved by CCBC or allowed on appeal	Triggered for fifth straight year	Number of permissions is in single figures and primarily been linked to the housing land supply issue rather than a failure of the settlement boundary as a mechanism to prevent inappropriate development in the countryside	No action required
SP8	Factor 2	Average yearly usage of aggregates by the construction industry (averaged across the preceding 3 years)	Triggered in every year of the monitoring, apart from where data was not available	Minerals production is intrinsically aligned to minerals use (minerals are not produced if there is no market for them), which reduced dramatically as a result of the economic downturn and has not yet recovered in any substantive way. As a result mineral production has dramatically reduced to reflect this	No action required
SP10	Factor 2	Number of approved applications that result in loss of area of SINC/LNR to development	Triggered five times in a row up to and including 2019, and again in 2021 (not 2020). Number of permissions granted in 2021 is four	The four proposals that have been granted permission include one dwelling, an orangery, a two-bay garage and four new stables. As two of these relate to preexisting dwellings and one is a use compatible with environmental designations, it is not considered that this would result in harm	No action required
SP15	Factor 1	Yearly affordable housing unit numbers delivered through the planning system as a percentage of total housing units (based on units built)	Triggered for the ninth straight year for the 10% area and fourth straight year for the 40% area. No longer triggered for the 25% area.	Whilst there has been improvement since 2019, affordable housing is not being delivered at the required rates – a corollary of general house building being low. Low levels of development viability also impact on the level of affordable housing delivered	Action required to improve affordable housing delivery (2RLDP preparation and more short-term proactive measures)

Policy		Issue	Com- ment	Consideration	Action Required
SP15	Factor 2	Average house price (over the base Viability Study 2009 level)	Triggered for the fifth year in 2021 as house prices continue to increase	The average house price is now over £35,000 above the maximum sensitivity test used to set the affordable housing targets. In theory, the increase in house prices should mean that devel-opment should be more viable, and more affordable housing is delivered, but there are a number of factors that need to be considered on a site-by-site basis that influence this. Overall, there is a need to improve affordable housing delivery, and the increase in average house price would support this, rather than being a matter of concern	No action required
SP16	Factor 3	Number of employees in part time employment as a % of total employees in employment	Triggered for the ninth consecutive time in 2021	The monitoring framework was set out prior to the economic downturn and reflects the more buoyant economic climate that existed. This factor is concerned with economic conditions which are outside the control of the development plan and does not indicate that the policy is failing SP2 considers the take-up of land on	No action required
	4	area of land developed for class B employment use	Triggered in 2020 and 2021	allocated (EM1) employment sites for all uses, whereas SP16 considers the overall development of EM1 land for just class B uses. The figure in this (2 year) monitoring period is 0.5 ha, though zero in 2021. Whilst this has been sufficient to trigger the indicator, in terms of planning permissions, 11 ha worth of permissions were granted on allocated and protected employment sites in the monitoring period (6.07 and 4.91). Whilst this is a reduction from the 12 ha in 2019 and the low rate of development for business uses is concerning, land does remain available in the County Borough, both for short-term opportunities and redevelopment proposals on existing sites. It is anticipated that this low rate of development is as a result of the Covid restrictions and the potential impact of Brexit in the short term, rather than a sign of the policy failing. However, it is accepted that there is a need to address the County Borough's portfolio of employment land through the preparation of the 2nd Replacement LDP	respect of policy application, but employment land portfolio/ delivery will be a consideration of 2RLDP preparation

Policy		Issue	Comment	Consideration	Action Required
SP17	Factor 2	Number of commercial/retail development permitted outside designated principal town centre boundaries	Triggered in 2020 and 2021	While the number this year (three) has been sufficient to trigger, it includes developments such as fitness centres on EM2 (employment) sites, which could reasonably be expected to favour such sites over town centres in any event	No action required
	Factor 3	Area of class B1 employment uses permitted within commercial opportunity areas, as a percentage of total designated area	Triggered for the last eight years in Caerphilly, six years in Blackwood and in 2021 in Bargoed	There has been no take-up of CM5 sites (commercial opportunity areas) since 2014, and no development of CM4 allocations (town centre development sites) since 2018. However, over 60% of CM4 sites (in terms of area) have been developed during the plan period, with planning permission having expired in other cases due to market-related factors. Whilst very little B1 development has taken place in commercial opportunity areas, they do contain existing town centre uses and this does not, by itself, imply failure of the policy when taken against the additional considerations referred to	No action required
SP18	Factor 2	Number of planning applications that provide new formal play are as through \$106 agreements	Triggered for the last nine years	As with other indicators, the trigger level was set during more buoyant economic times. At the time of establishing the trigger point a number of facilities were delivered through \$106 obligations tied to planning permissions, generally in conjunction with residential development. The reduction in new provision reflects the economic conditions, rather than providing an indication that the policy is failing This is further borne out by the fact that no play areas, and only small areas of open space, have been lost to development since the adoption of the LDP. This indicates that the policy is protecting the strategic leisure network	No action required

Policy		Issue	Comment	Consideration	Action Required
SP19	Factor 1a	Number of schemes identified in policy TR5 delivered through obligations and agreements	Triggered for the last four years	This indicator considers the number of schemes that have been delivered in respect of policy TR5 (Transport Improvement Schemes in the Northern Connections Corridor), TR6 (Transport Improvement Schemes in Caerphilly Basin) and TR7 (New Roads to Facilitate Development). TR5 is the only policy of the three to trigger, as none of the five schemes identified within the LDP in the Northern Connections Corridor have been delivered. This is not a failure of the plan, rather it relates to the limited financial resources to fund schemes	No action required
SP20	Factor 2	The number of monitored Links that are above CRF level that do not have planned improvements	Triggered for the last four years	The link that triggers this indicator forms part of the strategic network around Caerphilly. Whilst the link itself is not subject to an improvement scheme, its traffic issues are in a large part caused by the congestion issues affecting the Caerphilly northern bypass. The LDP allocates improvement schemes across the northern bypass from Bedwas Bridge roundabout to Penrhos roundabout. Furthermore, land is safeguarded under policy TR9 for the Caerphilly south eastern bypass and these improvements, when implemented, would have the knock-on effect of reducing the congestion on the triggered link Improvements were undertaken at Pwllypant roundabout during the previous monitoring period which may have had a consequential effect on the wider network. However, data has not been forthcoming since that time and, as traffic flows had remained almost constant since the triggering of the indicator, it will be necessary to consider data provided since the completion of these improvements Whilst the objectives are not being delivered as anticipated, they are largely being affected by external factors that the adopted LDP has no control over. As a result, these policies are not considered to be failing	No action required.

APPENDIX 4: Performance against the LDP Objectives

LDP	Objective	Commentary	Performance
1	Accommodate sustainable levels of population growth.	The 2011 Census identified that the County Borough has already accommodated the population levels that had been predicted for the end of the plan period. Whilst the projected population levels have been met, the associated housing development required to ensure that this population is accommodated in the most sustainable way has not been delivered as expected.	
2	Ensure that the County Borough is well served by accessible public open space and accessible natural green space.	The policies protecting and enhancing open and natural green space are performing well and the objective is being met.	
3	Ensure the effective and efficient use of natural and built resources while preventing the unnecessary sterilisation of finite resources through inappropriate development.	The policy framework is delivering appropriate development. Development in designated SINCs, SLAs and VILLs remains very limited in scale and is acceptable within those areas. As such the objective is being met overall.	
4	Ensure that the environmental impact of all new development is minimised.	Those strategic policies relating to environmental protection are being met.	
5	Improve energy, waste and water efficiency while promoting environmentally acceptable renewable energy to maintain a cleaner environment and help reduce our impact on climate change.	Many of the measures used in addressing these issues are outside the scope of the LDP. However, whilst the policy framework is contributing toward the overall objective, SEA/SA monitoring has realised a slight positive shift over the course of this monitoring period.	
6	Encourage waste management based on a hierarchy of reduce, reuse, recovery (including material recycling, energy recovery and composting) and safe disposal.	Many of the measures used to realise the hierarchy lie outside of the remit of the LDP. However whilst the policy framework assists in delivering sustainable waste management, SEA monitoring has shown a negative shift in terms of waste reduction since the last monitoring period.	

LDP	Objective	Commentary	Performance
7	Encourage the re-use and / or reclamation of appropriate brownfield and contaminated land and prevent the incidence of further contamination and dereliction.	The majority of allocated brownfield sites in the NCC and SCC have been reclaimed and redeveloped. The policy framework is controlling development to ensure that further contamination does not take place. The objective is being met.	
8	Concentrate new development in appropriate locations along existing and proposed infrastructure networks that are accessible to pedestrians, cyclists and to public transport in order to sustain and complement the role and function of individual settlements.	This principle underpins the development strategy for the LDP and the allocations have taken this issue fully into account. This issue is also a consideration set out in the policy framework against which development proposals are considered. This objective is being met.	
9	Ensure an adequate and appropriate range of housing sites are available across the County Borough in the most suitable locations to meet the housing requirements of all sec-tions of the population.	As outlined in objective 1 the projected population for the plan period has already been reached but only 65% of the required housing provision has been delivered. Whilst these low levels of housing development can be attributed to the economic climate leading to low development rates in the early part of the plan period, there is insufficient time remaining to address the significant shortfall. Furthermore, affordable housing is also not being delivered at the levels required. As a result, this objective is not being met.	
10	Ensure that all new development is well designed and has regard for its surroundings in order to reduce the opportunity for crime to occur.	Design is a key consideration in respect of development proposals and is an important element of the policy framework. SEA/SA monitoring raises no issues in respect of design and crime related indicators are realising positive outcomes. This objective is being met.	
11	Identify, protect and, where appropriate enhance, valuable landscapes and landscape features and protect them from unacceptable development.	The plan has allocated landscapes for protection and these are protected through the policy framework. The SEA/SA monitoring realises positive outcomes for some landscape indicators, but there are some areas of concern in respect of some elements of the landscape and this needs to be monitored going forward.	

LDP	Objective	Commentary	Performance
12	Identify, protect and enhance sites of nature conservation and earth science interest and ensure the biodiversity of the County Borough is enhanced.	Policy SP10 – Conservation of Natural Heritage has triggered as part of this monitoring assessment. Whilst the amount of land being lost is very small, this remains an issue moving forward for the plan although, given the small areas of land in question, the objective is not being met as proposed at the moment.	
13	Create appropriate new landscape and ecological features and habitats as an integral part of new development wherever appropriate.	This was assessed positively previously, though information is not forthcoming this year for several of the indicators used to monitor this.	
14	Manage, protect and enhance the quality and quantity of the water environment and reduce water consumption.	This issue has not received any negative impacts from the SEA/SA monitoring in the early part of the plan period, although the data has not been available for the previous 3 AMRs.	
15	Reduce the impact of flooding by ensuring that highly vulnerable development is directed away from areas of risk wherever possible.	SEA/SA monitoring has realised negative results for this issue previously. However, the indicators are based against a zero comparison and small areas can be affected by development and be acceptable as it is the use of the land that determines whether a site should not be utilised. Whilst small areas of land liable to flooding are subject to development, the proposed development is not unacceptable and, whilst the monitoring results are negative, the objective is largely being met (as highly vulnerable develoment is not being permitted in the flood zones).	
16	Reduce congestion by minimising the need to travel, promoting more sustainable modes of transport and making the most efficient use of existing transport infrastructure.	The imbalance between population and residential/employment development is having knock-on effects for this issue, which has realised negative results recently. Whilst out-commuting has decreased, the number of road links without transport improvements has triggered.	

LDP	Objective	Commentary	Performance
17	Capitalise on Caerphilly's strategic position further developing its role as a commercial and employment centre in the heart of the Valleys City Region with strong links to the Heads of the Valleys area and as the smart alternative for locating development to Cardiff and Newport.	As in previous years, very little EM1 land has been developed and there remains significant concern about the level of economic development taking place in the County Borough and the availability of attractive sites.	
18	Provide and protect a diverse portfolio of employment land for a variety of employment uses, focusing in particular on higher value employment opportunities and sites to meet local need, including waste management facilities.	Whilst a number of employment sites have been developed over the plan period, it is important that there continues to be a diverse portfolio of sites available to meet demand. As above, there is concern about the take up of employment land in the County Borough, as low take up rates raises concern about the suitability of the sites that remain undeveloped within the LDP.	
19	Encourage the development of high quality, all season tourist attractions and tourist accommodation that complements the natural and built environment of the County Borough.	A total of 6 of the 9 allocations have been delivered, at least in part. As such this objective is being met.	
20	Maximise the efficient use of the existing infrastructure and encourage the necessary improvements to the network to sustain necessary levels of development at appropriate locations across the County Borough.	Rail related developments have progressed well. Highway improvements have not been delivered as expected, although this is due to the low levels of development that is taking place, which provides funding for these improvements. Overall progress is being made but the objective is not being delivered as anticipated.	
21	Protect and provide a wide range of community and health facilities which are appropriately located and easily accessible, and which meet the needs of all sections of the population.	The majority of allocations in the LDP either have either been delivered or have planning permission. This objective is being met.	

LDP	Objective	Commentary	Performance
22	Maintain the vitality, viability and character of the County Borough's town and village centres and re-establish them as a focus for economic activity and community pride.	While data indicates a decline in terms of footfall and vacancy rates, consumer spending data indicates little change overall and resident satisfaction has seen minor fluctuations (including increases) in most towns. Commercial development has been slow in recent years but town centres appear resilient.	
23	Maintain, enhance and develop a hierarchy of town and village centres which are easily accessible, and which meet the needs of all sections of the population.	While data indicates a decline in terms of footfall and vacancy rates, consumer spending data indicates little change overall and resident satisfaction has seen minor fluctuations (including increases) in most towns. Commercial development has been slow in recent years but town centres appear resilient.	
24	Protect and enhance the overall quality of the historic natural and built environment of the County Borough	SEA/SA monitoring has consistently realised strong positive outcomes for the historic environment with the policy framework protecting assets and the number of buildings at risk being reduced overall. The objective is being met.	

APPENDIX 5 – Local Council CIL Payments and Spend

Local Council	Local Council CIL Balance	CIL Revenue 2020/2021	CIL Spend 2020/21	Remaining CIL Balance
Aber Valley	£0.00	£0.00	£0.00	£0.00
Argoed	£0.00	£0.00	£0.00	£0.00
Bargoed	£0.00	£0.00	£0.00	£0.00
Bedwas, Trethomas and Machen	£88,566.47	£53,375.33	£0.00	£141,941.80
Blackwood	£6,092.94	£0.00	£5,789.53	£303.41
Caerphilly	£22,191.14	£629.96	£0.00	£22,821.10
Darran Valley	£0.00	£0.00	£0.00	£0.00
Draethen, Waterloo and Rudry	£926.14	£926.14	£1,852.28	£0
Gelligaer	£1,354.71	£2,460.69	£0.00	£3,815.40
Llanbradach and Pwllypant	£3,580.75	£0.00	£0.00	£3580.75
Maesycwmmer	£71,075.98	£0.00	£20,442.00	£50,633.98
Nelson	£0.00	£0.00	£0.00	£0.00
New Tredegar	£0.00	£0.00	£0.00	£0.00
Penyrheol, Trecenydd and Energlyn	£50,271.07	£50,576.62	£0.00	£100,847.69
Rhymney	£0.00	£0.00	£0.00	£0.00
Risca East	£5,795.37	£1,069.23	£0.00	£6,846.60
Risca Town	£2,960.31	£0.00	£2,960.31	£0.00
Van	£7,095.55	£0.00	£0.00	£7,095.55
TOTAL	£259,910.43	£109,037.97	£31,044.12	£337,886.28

Details of Local Council Spend 2020/21

Local Council	Project	CIL spend
Bedwas, Trethomas and Machen		
Blackwood	Commemorative Garden at Gordon Road	£5,789.53
Draethen, Waterloo and Rudry	Chevrons at Rudry Defibrillator	£1,449.60 £402.68
Gelligaer		
Maesycwmmer	Defibrillator Equipment for Maesycwmmer Primary School	£1442.00 £19,000.00
Risca Town	A number of planters and baskets in various locations in and around the Town Centre	£2,960.31

Wards with no Local Council Coverage, CIL Payments and Spend

Ward	Ward CIL Balance	CIL Revenue 2020/2021	CIL Spend 2020/2021	Remaining CIL Balance
Abercarn	£0.00	£570.00	£0.00	£570.00
Crumlin	£3,386.75	£444.87	£0.00	£3,831.62
Newbridge	£498.80	£1,081.55	£0.00	£1,580.35
Cefn Fforest	£0.00	£0.00	£0.00	£0.00
Pengam	£2,579.92	£8,616.99	£0.00	£11,196.91
Penmaen	£42,969.35	£17,140.29	£0.00	£60,109.64
Pontllanfraith	£2,432.41	£1,781.60	£0.00	£4,214.01
Crosskeys	£0.00	£0.00	£0.00	£0.00
Ynysddu	£3,960.25	£1,325.92	£0.00	£5,286.17
TOTAL	£55,827.48	£30,961.22	£0.00	£86,788.70

APPENDIX 6 – LDP Allocation Monitoring

	Allocation	Developed	Planning App	Status / Comments
SP13	The Council will support the development of a leisure centre within the Heads of the Valleys Regeneration Area	Not Developed		No proposals for a leisure centre at present.
MW1.1	Cwmbargoed Disposal Point, north west of Fochriw	Not Developed		
HG1.1	Land to the South of Merthyr Road	Not Developed	P/05/0366, P/05/0295	Only 2 units complete. No planning applications submitted for remainder of site.
HG1.2	Land East of Llechryd Bungalow	Not Developed		
HG1.3	Old Barrel Store	Developed	06/0066/FULL	Completed 2012
HG1.4	Lower Hill Street	Not Developed	20/0472/NCC	Extension of time to commence approved 16/07/2020
HG1.5	Maerdy Garage adjacent to Maerdy House	Under Construction	16/1059/FULL	Permission granted March 2017 to carry out infrastructure works to create new access drives and footways to serve future residential development. Single unit under construction.
HG1.6	Maerdy Crossing	Not Developed	15/0528/NCC	Previous permission expired
HG1.7	Former depot south of Pontlottyn Link Road	Not Developed	19/0679/NCC	Outline permission for 25 dwellings granted 17/10/2019
HG1.8	Heol Evan Wynne	Developed	P/06/0124	Completed 2012
HG1.9	Greensway	Not Developed		
HG1.10	Land south west of Carn y Tyla Terrace	Not Developed		Previous permission expired
HG1.11	Land adjacent to Brynglas	Developed	07/0019/FULL	Completed 2013
HG1.12	Land off Railway Terrace	Not Developed		
HG1.13	Land at Graig Rhymney	Partially		Previous permission expired
HG1.14	Land adjacent to Abernant Road	Partially	14/0232/FULL, 16/0683/FULL	2 dwellings developed.
HG1.15	Bedwellty Road	Partially	P/06/0671 (Outline), 12/0090/RM (Phase 1), 21/0005/FULL	Phase 1 developed, 4 self-build plots developed. Full application for 76 units awaiting determination.
HG1.16	Land adjacent to Gelynos Avenue	Partially	Outline P/04/0510, full for individual plots, 18/0525/FULL – erect two pairs of 3 bed semi-detached dwellings	Self build development
HG1.17	Aberbargoed and District Hospital	Developed	12/0594/FULL	Completed 2015
HG1.18	Aberbargoed Plateau	Not Developed		

	Allocation		Planning App	Status / Comments
HG1.19	Aberbargoed Plateau	Not Developed		
HG1.20	YGG Cwm Rhymni	Developed	07/0719/FULL	Completed 2009.100% affordable housing
HG1.21	Park Estate	Not Developed		
HG1.22	Bedwellty Comprehensive School	Under construction	18/1005/FULL	Full permission for 55 units granted 21-3-2019. Under construction
HG1.23	Land within curtilage of the Pentwyn Inn	Developed	07/1166/FULL	Completed 2012. 100% affordable housing
HG1.24	Land off Brynhoward Terrace	Developed	10/0456/RM	Completed 2013
HG1.25	Allotment Garden, Llwyn on Lane	Developed	07/1455/RM	Completed 2011
HG1.26	Blackwood Ambulance Station	Partially	13/0589/FULL	Phase 1 – Ty Sirhowy redeveloped for 22 bed residential accommodation (use class C2) developed.
HG1.27	Pencoed Avenue	Partially	12/0707/RM (east)	Site to be developed in two phases. East site completed 2015. Infrastructure in place on western part of site. Permission for residential development has expired.
HG1.28	LAND EAST OF BRYN ROAD	Not Developed		
HG1.29	South of Thorncombe Road	Developed	13/0005/RM	100% affordable housing. Completed 2016
HG1.30	Land at Hawtin Park	Under construction	08/0752/OUT (East), 17/0142/RM, 17/0143/RM	Reserved matters application approved for east site and west site. Site under construction.
HG1.31	Oak Terrace	Developed	Developed	Completed 2015
HG1.32	Tir-y-berth	Not Developed		
HG1.33	Penallta Colliery	Partially	P/99/0781; 18/0362/FULL	Redrow development and conversion of three listed buildings complete. Other listed conversions have not commenced. Planning application approved for land at Winding Wheel Lane.
HG1.34	Penallta Yard	Developed	12/0462/RM	Completed 2017
HG1.35	Land at New Road	Not Developed	14/0129/NCC	Application to extend condition for timeframe for submission of reserved matters approved 6-10-2015. Now expired
HG1.36	Land off Valley View	Developed	07/1211/FULL	Completed 2018

	Allocation		Planning App	Status / Comments
HG1.37	Greenhill Primary School	Developed	15/1258/FULL	Completed 2020
HG1.38	Land to the east of Handball Court	Not Developed		
HG1.39	Former Cattle Market Site	Developed	P/04/1216	Completed 2012
HG1.40	Land at Gellideg Heights	Not Developed	18/0289/NCC	Application to extend condition for timeframe for submission of reserved matters approved 2-4-2019
HG1.41	Land at Ty Pwll	Developed	06/0421/FULL	Completed 2009
HG1.42	Land west of Old Pant Road	Not Developed		Previous permission expired
HG1.43	The Stores, Albertina Road	Under Construction	18/1009/RM	Site under construction
HG1.44	Land at Fields Park	Not Developed		
HG1.45	Pennar Lane	Developed	07/0608/FULL	Completed 2011
HG1.46	Chris Bowen Garage	Not Developed		Previous permission expired
HG1.47	Land west of the A467 and Afon Ebbw	Developed	08/1126/FULL	Completed 2014
HG1.48	Twyncarn House	Developed	08/0649/FULL	Completed 2010. 100% affordable housing
HG1.49	Land at Hillary Rise	Developed	07/0453/RSM	Completed 2018
HG1.50	Land adjacent to Pen-y-Cwarel Road	Not Developed		
HG1.51	Land north east of Llanarth Street	Developed	P/04/1557	Completed 2014
HG1.52	Land at Station Approach, Risca	Not Developed	17/0545/NCC	Application to extend condition for timeframe for submission of reserved matters approved 18-4-2019
HG1.53	Rom River	Developed	08/1144/FULL	Completed 2010
HG1.54	Eastern part of land adjacent to River Ebbw	Not Developed		
HG1.55	Suflex Factory	Not Developed	07/1524/FULL 13/0667/NCC	Application to extend condition for timeframe for submission of reserved matters approved 10-05-2018
HG1.56	Tyn y Waun Farm	Not Developed		Previous permission expired
HG1.57	Waterloo Works	Not Developed	P/06/0037	Application Refused
HG1.58	Former Petrol Filling Station, Newport Road	Not Developed		Previous housing permission expired. Now developed for an alternative use (retail)

	Allocation		Planning App	Status / Comments
HG1.59	The Grove	Developed	12/0898/FULL	100% affordable housing. Completed 2016
HG1.60	Bedwas Colliery	Not Developed		
HG1.61	St. James Primary School	Not Developed		Land no longer available for housing as Integrated Children's Centre remains on site in addition to school
HG1.62	Land at Venosa Trading Estate	Developed	07/0447/FULL	Completed 2015
HG1.63	Land at Pontypandy Industrial Estate	Developed	10/0658/RSM (Phase 1) 12/0860/RM (Phase 2)	Completed 2019
HG1.64	Cardiff Road / Pentrebane Street	Not Developed		Permission expired
HG1.65	Land between Van Road / Maes Glas, and the Railway	Partially	10/0778/FULL (phase 1), 20/0319/NCC	Phase 1 (Encon) 100% affordable housing completed; Phase 2 (Austin Grange) application to extend time period for submission of reserved matters approved 2020
HG1.66	Gas Works Site, Mill Road	Developed	11/0787/RM	Completed 2015
HG1.67	Caerphilly Miners Hospital	Developed	11/0410/FULL (phase 1); 14/0855/FULL	Phase 1 completed 2015; Phase 2 completed 2019
HG1.68	Castlegate	Developed	P/03/0926 (Outline), multiple full/RSM	Completed 2014
HG1.69	Hendre Infants School	Not Developed		
HG1.70	Cwm Ifor Primary School	Under construction	16/0665/FULL	Full permission for 19 units. 100% affordable housing. Under construction
HG1.71	Land east of Coedcae Road	Not Developed		
HG1.72	Windsor Colliery	Not Developed	09/0243/OUT	Previous application withdrawn
HG1.73	Land below Coronation Terrace	Not Developed	11/0630/NCC	Application approved June 2021
HG1.74	Jeremy Oils	Developed	P/04/0873, P/06/0695	Completed 2010
EM1.1	Land at Heads of the Valleys	Not Developed	09/0327/FULL; 15/0092/FULL	Full granted 2009 (wood storage shed); Full granted 2015 (refurbishment and development of adjoining land)
EM1.2	Ty Du	RM being implemented	07/0872/OUT; 16/0373/OUT; 17/0655/RM	Full granted 2010 (B1); Granted 2017 (housing/B1); Granted 2017 (Infrastructure works)
EM1.3	Plateau 1, Oakdale Business Park	Partially Developed	09/0573/NCC; 15/0065/FULL	Full granted 2009 (flying model planes); Full granted 2015 (IG Doors); developed

	Allocation	Developed	Planning App	Status / Comments
EM1.3	Plateau 1, Oakdale Business Park	Partially Developed	09/0573/NCC 15/0065/FULL	Full granted 2009 (flying model planes); Full granted 2015 (IG Doors); developed
EM1.4	Plateau 2, Oakdale Business Park	Not Developed	12/0649/FULL; 18/1058/FULL	Full granted 2013 (demo. track and media centre); not developed; Granted 2019 (B1)
EM1.5	Plateau 3, Oakdale Business Park	Developed	14/0814/LA	Granted (new school); developed
EM1.6	Plateau 4, Oakdale Business Park	Partially	07/0835/LA	Consent granted 2007 (B1)
EM1.7	Hawtin Park north	Not Developed	14/0007/FULL; 18/1073/FULL	Full granted 2014 (Erect porch); Granted 2019 (B8)
EM1.8	Hawtin Park south	Being Developed	08/0752/OUT; 14/0802/OUT 17/0142/RM; 17/0143/RM	Granted 2014 (housing/commercial); Granted 2016; Granted 2017
EM1.9	Dyffryn Business Park north	Developed	09/0365/FULL; 13/0778/FULL; 15/0064/FULL; 15/1175/FULL	Granted 2017 (B1/B2/B8); developed
EM1.10	Dyffryn Business Park south	Not Developed	18/1030/FULL	Granted 2019 (B1/B2/B8), not developed
EM1.11	Penallta Extension	Developed	P/99/0768; 15/0675/FULL	Full granted 2002 (housing/employment); Full granted 2016 (housing); Completed
EM1.12	Land at Caerphilly Business Park	Partially	07/0849/OUT; 07/1518/FULL	Outline granted 2008 (business park); Full granted 2008; developed
EM1.13	Land at Trecenydd	Partially	13/0740/COU	Granted 2013 (change of use), implemented
EM1.14	Land at Western	Developed		Built out
		Resource Centre		Erect Caerphilly Integrated Health and Social Care Resource Centre Erect extension to previously approved
CM4.1	The Lawn	Developed Industrial units being developed	09/0980/FULL 11/0140/FULL 18/0408/LA	Caerphilly Integrated Health and Social Care Resource Centre, ref no 09/0980/FULL, to provide pharmacy facility. No proposals for a retail foodstore on this site at present.
		·		Permission granted for 15 small business industrial units (0.69 Ha site) in July 2018, being developed
CM4.2	Bargoed Retail Plateau	Retail Units developed	11/0259/OUT 19/0219/FULL	Redevelop including engineering works (cut and fill) and sewer diversions to facilitate erection of retail units (Use Class A1), restaurants and cafes (Use Class A3), financial and professional services (Use Class A2), Cinema (Use Class D2), residential Permission for pub/restaurant on remainder
				of plateau granted 2019, not developed

	Allocation	Developed	Planning App	Status / Comments
CM4.3	Former Cinema, Hanbury Square	Not Developed	06/0646/FULL	Previous permission for offices expired
CM4.4	Car Park Site, Rear of High Street	Not Developed	06/0507/OUT	Previous permission for offices expired
CM4.5	Gateway Site	Developed	11/0934/PCO	Erect freestanding restaurant (McDonalds) with associated drive thru, car parking and landscaping
CM4.6	Penallta Colliery	Not developed	10/0067/FULL	Construct purpose-built creche with associated external works expired
CM4.7	Former Palace Cinema	Developed	P/06/0046	Re-develop site for food store, retail and offices at ground floor and library at first floor
CM4.8	Adjacent to Lidl	Not developed		Permission for retail expired
CM4.9	Foundry Site	Developed	08/0568/FULL	Erect Class A1 retail foodstore, petrol filling station and associated car parking, access, servicing, landscaping and flood alleviation scheme, together with new pedestrian footbridge and riverside walkway
CM4.10	Gallagher Retail Park Extension	Developed	P/05/1368FULL	Phase 3 Gallagher Retail Park, Crossways, Caerphilly
CM4.11	Gallagher Retail Park Redevelopment	Developed	06/0550/NCC	Vary Condition 4 attached to Planning permission P/05/1369 in terms of range of goods to be sold. Condition varied, site redeveloped for Tesco
CM4.12	Park Lane	Not developed		Site cleared, development options pending.
CM4.13	Cardiff Road	Not developed	06/0665/FULL 17/0617/COU, 17/0616/COU, 20/0285/COU	Permission lapsed Change of use permissions granted 2018, 2019, 2020
CM4.14	CASTLEGATE	Developed	P/03/0926	Erect mixed use development of offices, hotel, public house, inc. all engineering & building operations and landscaping
CM5.1	High Street, Bargoed	Not developed		
CM5.2	High Street, Blackwood	Not developed		
CM5.3	Castle Street To Piccadilly, Caerphilly	Not developed		
CF1.1	North of Rhymney Cemetery, Rhymney – Cemetery extension	Developed	14/0385/LA	Cemetery extension granted 2014; developed
CF1.2	Change of use permissions granted 2018, 2019, 2020	Developed		

Allocation		Developed	Planning App	Status / Comments
CF1.3	Bryn Awel Primary School, Rhymney – New school	Developed	P/05/0239	Completed
CF1.4	Fochriw Youth Centre, Fochriw – New youth centre	Not Developed		
CF1,5	Leisure Centre, New Tredegar – New youth centre	Not Developed		
CF1.6	Hanger 81, Aberbargoed – New youth centre	Not Developed		
CF1.7	Adjacent to Ysgol Bro Sannan, Aberbargoed – School extension	Not Developed		
CF1.8	Aberbargoed Primary School, Aberbargoed – School extension	Developed	10/0870/LA	Permission granted 2011
CF1.9	South of Aberbargoed Plateau, Aberbargoed – Fire station	Developed	11/0649/FULL	Permission granted 2011
CF1.10	Hanbury Road Baptist Church, Bargoed – Library	Developed	09/0550/FULL 09/0551/LBC	Completed
CF1.11	Gilfach Street, Bargoed – Health centre	Developed	07/1373/COU	Completed
CF1.12	East of Gelligaer Cemetery, Gelligaer – Cemetery extension	Developed	11/0772/LA	Permission granted 2014; developed
CF1.13	Greenhill Primary School, Gelligaer – New school	Developed	09/0641/LA	Completed
CF1.14	Maesglas School, Gelligaer – GP surgery	Developed	08/1030/FULL	Permission granted 2011
CF1.15	Ysgol Penalltau, Ystrad Mynach – New school	Developed	P/06/0333	Completed
CF1.16	Oakfield Street, Ystrad Mynach – GP surgery	Not Developed		
CF1.17	Ystrad Fawr, Ystrad Mynach – Local General Hospital	Developed	P/06/0164 08/0118/RM	Completed
CF1.18	Memorial Hall and Institute, Newbridge – Library	Developed		Completed
CF1.19	Pantside, Newbridge – Community centre	Not Developed		
CF1.20	Adjacent to Recreation Ground, Hafodyrynys – Community centre	Developed	08/0288/NCC	Completed
CF1.21	West/east of Abercarn Cemetery, Abercarn – Cemetery extensions	Developed		
CF1.22	Pencerrig Street, Llanbradach – GP surgery	Not Developed	17/0936/FULL	Some conditions discharged 2019
CF1.23	Senghenydd Health Centre, Senghenydd – GP surgery	Not Developed		
CF1.24	Ysgol Ifor Bach, Senghenydd – New school	Developed	P/06/0298	Completed
CF1.25	Cwm Ifor Primary School, Caerphilly – New school	Developed	10/0750/LA	Completed

Allocation		Developed	Planning App	Status / Comments
CF1.26	Adjacent to Penyrheol Cemetery, Caerphilly – Cemetery extension	Developed		Completed
CF1.27	Hendre Junior School, Caerphilly – School extension	Developed	12/0630/LA	Completed
CF1.28	St James Primary School, Caerphilly – New school	Developed	09/0706/LA	Completed
CF1.29	Town Centre, Caerphilly – Library / Customer First Centre	Developed	06/0665/FULL	Full granted 2007 (mixed use)
CF1.30	Castlegate, Caerphilly – GP surgery / residential home for elderly	Developed	07/0305/FULL	Completed
CF1.31	Old Nantgarw Road, Caerphilly – New cemetery	Under construction	16/0553/LA; 18/0556/NCC	Under construction
CF1.32	Workmen's Hall and environs, Bedwas – Cultural centre	Not Developed	07/0230/LBC	LBC granted 2007 (restoration of front elevation)
CF1.33	Former Bedwas Colliery, Bedwas – New school	Not Developed		
CF1.34	Former Cray Valley Paint Works, Waterloo – New school	Not Developed	P/06/0037	Application for residential and land for a school refused
CF1.35	Former Bus Station, Crosskeys – College extension	Developed	07/1279/FULL	Completed
CF1.36	Palace Cinema, Risca – Library	Developed	P/06/0046	Completed
CF1.37	South of Danygraig Cemetery, Risca – Cemetery extension	Developed	P/02/1182	Permission granted 2010; developed
LE2.1	Former Markham Colliery, Markham	Not Developed	11/0565/COU	Permitted COU to form country park. Land partly acquired. Funding required.
LE2.2	Bedwas Community Park, Bedwas	Part Developed	n/a	Southern part of site (south of main road) is now developed as a riverside walk. The northern part is still to be developed.
LE4.1	North of Glan y Nant, Rhymney	Not developed		
LE4.2	Former McLaren Colliery, Abertysswg	Not developed	14/0009/RET to retain cabins for changing facilities	
LE4.3	Pont Bren, Deri	Not developed		Site is unlikely to come forward
LE4.4	Heol Fargoed, Bargoed	Not developed		
LE4.5	Former Bedwellty Comprehensive School, Aberbargoed	Developed		Land surplus to requirement and being developed for housing.

Allocation		Developed	Planning App	Status / Comments
LE4.6	South of Gilfach, Gilfach	Not developed		Site is an informal play area, with MUGA and basketball hoop.
LE4.7	Pantside, Newbridge	Not developed	10/0801/FULL to provide engineering for new pitches – Refused 17/03/2011	Site is unlikely to come forward for playing pitches as the area has been developed as a wildlife corridor and is now known as 'Pantside Community Woodland Park'.
LE4.8	Adjacent to Ysgol Penalltau, Ystrad Mynach	Not developed		
LE4.9	Former Hospital, Ystrad Mynach	Site Developed		Application for demolition of hospital site submitted November 2011. New Centre of Excellence constructed and completed May 2014. Site is now operational.
LE4.10	Land off Penallta Road, Ystrad Mynach	Part Developed		Part of site being used as allotment. Remainder of site yet to be developed.
LE4.11	Llanbradach Plateau, Llanbradach	Not developed		
LE4.12	Former Bedwas Colliery, Bedwas	Not developed		
LE4.13	Adjacent to Bedwas Comprehensive School, Bedwas	Developed	P/05/1223	Community/sports hall developed.
LE4.14	Adjacent to St Cenydd School, Caerphilly	Not developed		Site now a MUGA and so unlikely to become sports hall.
LE4.15	Castlegate, Caerphilly	Developed		Site is now a Junior Playing pitch
TM1.1	Parc Bryn Bach, Rhymney / Tredegar	Not developed		
TM1.2	Winding House, New Tredegar	Developed	5/5/87/0962 5/5/93/0761 P/05/1135 08/0721/LA	Erection of extension to form Museum Erect extension for Interpretation centre Erect extension and demolish existing annexe. Erect Artwork.
TM1.3	Llancaiach Fawr and environs, Nelson	Developed	12/0825/LA	Complete
TM1.4	Maesycwmmer Mill, Maesycwmmer	Not Developed		
TM1.5	Rhymney Riverside Walk, Rhymney – Cefn Mably	Partially		
TM1.6	Monmouthshire and Brecon Canal, Crumlin Arm	Not Developed		Phases 3-5 of canal infrastructure improvements being carried out. Prioritised project for UK Levelling Up Fund, agreed by Cabinet May 2021.
TM1.7	Nantcarn Valley, Cwmcarn	Partially	13/0148/FULL 13/0614/LA 14/0613/FULL 15/0260/NOTF 15/0392/NOTF 16/0079/NOTF	Applications to increase the number of Mountain bike trails have been completed.

	Allocation	Developed	Planning App	Status / Comments
TM1.8	Rhymney Riverside Walk, Rhymney - Cefn Mably	Partially		
TM1.9	Caerphilly Castle Grounds, Caerphilly	Complete	18/0370/FULL	Create a new attraction – Gilbert's Maze
TR1.1	Rhymney Valley Linear Cycle Route - Heads of the Valleys to Bedwas / Caerphilly, HOV	Complete		Sections of route from HOV46 at Bute Town to Rhymney Comprehensive completed.
TR1.2	Completion and Extension of Cycle Route NCN 46	Partially.		Part of link being progressed as part of the HOV A465 Trunk Road works by WG included in the side road orders for delivery post 2019.
TR1.3	Bargoed Country Park to Bowen Industrial Estate	Outline design developed		No progress on scheme. CCBC are currently undertaking statutory Active Travel review, routes can be amended.
TR1.4	Extension to the Sirhowy Valley Cycle Route	Outline design developed		No progress on scheme. CCBC are currently undertaking statutory Active Travel review, routes can be amended.
TR1.5	Local Links to Bargoed Town Centre	Partially		No progress on scheme. CCBC are currently undertaking statutory Active Travel review, routes can be amended.
TR1.6	Link from Fochriw to NCN 46 via Rhaslas Pond	Not Developed		No progress on scheme.
TR1.7	Local Cycle Link from Argoed to Oakdale	Partially		One of two routes completed.
TR1.8	Rhymney Valley Linear Cycle Route - Heads of the Valleys to Bedwas / Caerphilly, Northern	Feasibility work developed		Included in draft Active Travel Integrated Network Map (different route alignment shown than that in LDP proposals map)
TR1.9	Network Links from Blackwood / Pontllanfraith	Not Developed		Some sections included in Active Travel Integrated Network Map.
TR1.10	Newbridge / Crumlin to Crosskeys & Sirhowy Valley / Pontllanfraith Cycle Link	Not Developed		Some sections included in Active Travel Integrated Network Map.
TR1.11	Local Links from Crumlin	Partially		Scheme not progressed.
TR1.12	Local Link from Penallta to Ystrad Mynach	Partially		Part constructed by developer.
TR1.13	Rhymney Valley Linear Cycle Route - Heads of the Valleys to Bedwas / Caerphilly, Southern	Not Developed		Initial feasibility report looking at route options completed.
TR1.14	Caerphilly Basin Radial Routes	Partially		Some routes completed e.g. Senghenydd to Caerphilly town centre. Others still to be delivered.
TR1.15	Link from Crosskeys NCN47 to Newbridge	Not Developed		Scheme not developed.

Allocation		Developed	Planning App	Status / Comments
TR2.1	Cwmbargoed rail line between Ystrad Mynach and Bedlinog	Not Developed		
TR3.1	Nelson	Not Developed		
TR3.2	Crumlin	Feasibility work developed		Welsh Government progressing scheme development
TR3.3	Energlyn/Churchill Park	Developed		Station opened December 2013
TR4.1	Rhymney	Developed		Completed July 2014
TR4.2	Bargoed	Developed		Bargoed Park and Ride official opening November 2009
TR4.3	Pengam	Developed		Pengam Park and Ride official opening June 2013
TR4.4	Llanbradach	Not Developed		Scheme currently being progressed with WG
TR5.1	A467 Newbridge to Crosskeys	Not Developed		Study commenced
TR5.2	A467 Newbridge to Crumlin	Not Developed		
TR5.3	A472 Ystrad Mynach to Nelson	Not Developed		
TR5.4	Newbridge Interchange	Not Developed		
TR5.5	A472 Crown Roundabout to Cwm Du Roundabout	Not Developed		No progress on wider scheme described in TR 5.5, but improvements to the southern section completed as part of the Ysbyty Ystrad Fawr development. Options report complete.
TR6.1	Tafwys Walk	Not Developed		
TR6.2	Trecenydd Roundabout	Developed		Works completed October 2011
TR6.3	Pwllypant Roundabout	Developed		Works completed November 2018
TR6.4	Bedwas Bridge Roundabout	Not Developed		Design work commenced
TR6.5	Piccadilly Gyratory	Not Developed		
TR6.6	Penrhos to Pwllypant	Not Developed		
TR6.7	Pwllypant to Bedwas	Not Developed		
TR7.1	Cwm Du Junction / Maesycwmmer Junction	Developed		Highway improvements to support the Ysbyty Ystrad Fawr development complete
TR7.2	Bedwas Colliery Access Road	Not Developed		
TR8.1	A469 Bargoed and A4049 Aberbargoed to Rhymney	Not Developed		A469 New Tredegar to Pontlottyn Highway Resilience Feasibility Option Appraisal Report completed July 2016

